## USAC Solicitation for Microsoft Office 365, Professional Services and SharePoint Architecture Assessment

#### SOLICITATION INFORMATION:

Method of Solicitation:	Request for Proposal (RFP)	
Award Effective Date:	TBD	
<b>Contract Period of Performance:</b>	TBD	
Solicitation Number:	IT-19-029	
Solicitation Issue Date:	March 21, 2019	
Offer Due Date:	April 11, 2019 by 11:00 AM ET	

#### **CONTRACT TO BE ISSUED BY:**

Universal Service Administrative Co. 700 12<sup>th</sup> Street, NW, Suite 900 Washington, DC 20005

#### **CONTACT INFORMATION**

USAC CONTACT INFORMATION	OFFEROR CONTACT INFORMATION
Hameed Khairkhwah	(complete)
Procurement Specialist III	Name:
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	POC Phone:
	POC Email:
	Address:
OFFEROR SIGNATURE	•

\_\_\_\_\_

Name and Title

Date

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COVER PAGE

# **SECTION A: About Us and the Work**

#### I. OVERVIEW OF THE PROJECT

The Universal Service Administrative Company (USAC) is requesting proposals from the qualified vendors to provide USAC with Microsoft Office 365 system architecture, integration and implementation services as outlined in section B of this RFP.

#### II. BACKGROUND

Through its administration of the Universal Service Fund (USF) programs on behalf of the Federal Communications Commission (FCC), USAC works to promote the availability of quality services at just, reasonable and affordable rates and to increase access to advanced telecommunications services throughout the nation. Specifically, the USF programs provide funding for the expansion of telecommunications and broadband access to rural communities and health care facilities, schools and libraries across the country, and low income households. Through program administration, auditing, and outreach, USAC works with contributors, service providers, and program beneficiaries to achieve the program goals articulated by the FCC for each of these programs.

The FCC has reformed the USF to support further investment in and access to evolving broadband infrastructure, making the programs a primary vehicle to support this critical national priority. USAC, as the administrator of the USF, plays a critical role in supporting the ambitious vision to ensure that all citizens in the United States have access to high-speed broadband. The organization has approximately 500 employees. USAC works in close partnership with the FCC and other federal and state partners to support the achievement of the USF program goals.

USAC administers the USF programs—High Cost, Lifeline, Rural Health Care, and Schools and Libraries. USAC strives to provide efficient, responsible stewardship of the programs, a key national asset in making important telecommunications and Internet services available to consumers, health care providers, schools, and libraries throughout the United States. The program divisions are supported by additional USAC personnel in Finance, General Counsel, Information Systems, Internal Audit, the Enterprise Program Management Office and Human Resources.

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Consistent with FCC rules, USAC does not make policy for or interpret unclear provisions of statutes or the FCC's rules. Universal service is paid for by contributions from telecommunications carriers, including wireline and wireless companies, and interconnected Voice over Internet Protocol providers, including cable companies that provide voice service, based on an assessment of their interstate and international end- user revenues. These contributions are most typically passed through to consumers through a universal service fee line item on their telephone bills.

#### High Cost Program

The High Cost Program is dedicated to preserving and advancing voice and broadband service, both fixed and mobile, in rural areas of the United States. The High Cost Program ensures that rates for broadband and voice services are reasonably comparable in every region of the U.S. Like all USF programs, the administration of the High Cost Program has undergone significant modernization in the last several years to increase innovation and ensure beneficiaries have access to updated technology. USAC is leveraging the new High Cost Universal Broadband Portal (HUBB), which allows Carriers participating in modernized Connect America programs to file deployment data showing where they are building out mass-market, high- speed internet service by precise location. This information includes latitude and longitude coordinates for every location where service is available, and USAC will eventually display this information on a public-facing map to show the impact of Connect America funding on broadband expansion throughout rural America.

#### Lifeline Program

The Lifeline Program provides a monthly discount on landline or wireless phone service to eligible low- income households. USAC works to ensure program integrity by making measurable and vital progress towards reducing program inefficiencies and waste while supporting the needs of Lifeline Program stakeholders through a detailed understanding of their challenges. To combat fraud, waste, and abuse, USAC reviews processes regularly to increase compliance, identify avenues for operational improvements, and refine program controls, such as audit processes. USAC has focused on data analytics to improve customer service and outreach approaches and increase the reach and effectiveness of the program to better serve service providers and subscribers. USAC is in the process of building the National Verifier, which will include the national Lifeline Eligibility Database to determine subscriber eligibility.

#### Rural Health Care (RHC) Program

The Rural Health Care Program supports health care facilities in bringing medical care to rural areas through increased connectivity. The Rural Health Care Program provides reduced rates for broadband and telecommunications services via the Healthcare Connect Fund Program and Telecommunications Program. These telecommunications and broadband services are necessary to support telemedicine and allow cutting edge solutions and treatments to be accessible to Americans residing in rural areas.

#### Schools and Libraries (E-rate) Program

The Schools and Libraries program helps schools and libraries obtain high-speed Internet access and telecommunications at affordable rates. Recent E-rate Modernization Reform efforts focused on broadband to and within schools and libraries to support a modern and dynamic learning environment for all students. In support of improved program outcomes, USAC is completing the E-rate Productivity Center (EPC) which enables electronic participation in the reformed Schools and Libraries Program. E-rate program funding helps ensure connectivity for schools and libraries across the country. USAC is investing in new tools and data analytics capabilities to support the success of the program in alignment with the FCC's goals.

Additional information on USF programs can be found at: http://www.usac.org/about/about/who-we- are/default.aspx

## **SECTION B:** Work Specifications, Deliverables & Evaluation Criteria

#### I. OVERVIEW

USAC is seeking proposals from qualified vendors to provide Microsoft Office 365 system architecture, integration and implementation services. The scope of the project shall include migrating USAC from an onsite Microsoft Office and SharePoint environment to selected products in the Office 365 suite.

USAC's overall objectives with this initiative are to improve its collaboration capabilities, address enterprise content management, consolidate records management functions, sunset obsolete and overlapping technologies, and change operational document management practices of staff and contractors.

#### II. TYPE OF CONTRACT

This will be either a firm fixed-price contract or a combined fixed price and time and material contract with a not-to-exceed amount. The contract will be divided into four (4) distinct tasks and will be priced separately. Task one (1) is required and the subsequent three (3) tasks are optional contract line items, to be executed at USAC's sole discretion. These tasks are detailed in Section B.VII.

USAC intends to award one contract under this procurement. USAC anticipates Task 1 (as described in Section B.VII.A) will be fixed price. Task 2 - 4 may be proposed as either fixed price or time and material, based on the offeror's proposal. The firm fixed price and/or the fixed labor-hour rates must be fully burdened and include all wages, overhead, general and administrative expenses, taxes and profit for each category of labor.

#### III. CONTRACT TERM

The term of this Contract shall be as following:

## A. Task 1 (Required) - Office 365 Architecture, Design, Configuration, Deployment, and Support

1. Period of Performance (PoP): 6 weeks

- 2. Estimated Start Date: April 2019
- B. Task 2 (Optional) Prototype USAC Department SharePoint Online site Development
  - 1. PoP: 10 weeks
  - 2. Estimated Start Date: May 2019
- C. Task 3 (Optional) Change Management and Consulting
  - 1. PoP: 2 Weeks
  - 2. Estimated Start Date: September 2019
- D. Task 4 (Optional) Post Deployment:
  - 1. Calendar Time: On call on an as needed basis for 3 months post enterprise deployment
  - 2. Estimated Start Date: November 2019

The term of this Contract shall commence on the Effective Date, as stated on the Contract Cover Sheet.

USAC may require continued performance of any Services beyond the expiration of Contract Term, or any period included in the Term, within the limits and at the rates specified in the Contract. USAC may extend the services more than once, but the total extension of performance hereunder shall not exceed six (6) months.

#### IV. CONTRACT MAXIMUM VALUES;

The total value of the Contract during the Contract Term will have a not to exceed amount.

#### V. PLACE OF PERFORMANCE

All required Contract Services must be performed within the United States. USAC prefers that the Contract Services be performed at USAC's Corporate Headquarters, One Metro Center, 700 12<sup>th</sup> St. NW, Washington DC, 20005 (USAC Headquarters). However, the Offeror may propose a mix of onsite and offsite work hours.

• Services requiring work at USAC' Headquarters, USAC shall provide appropriate work space and appropriate access to its computer network, including audit and timekeeping software, for duties performed at USAC headquarters and remotely as USAC may, at its sole discretion and on a case-by-case basis, allow telecommuting. **NOTE: Contractor personnel requiring access to USAC IT Systems will be required to sign USAC's IT** 

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#### Security Rules of Behavior Form and complete mandatory IT Security Online Training; approximately two hours in duration.

• All Contractor personnel that perform work on site at USAC shall complete the USAC's Visitor Form, <u>USAC Visitor Form</u> and wear a badge while on premises.

#### VI. COMPANY PROFILE

USAC is a not-for-profit Delaware corporation, which works under the oversight of the Federal Communications Commission (FCC). USAC is not a federal agency, a government corporation, a government controlled corporation or other establishment in the Executive Branch of the United States Government. USAC is not a contractor to the Federal Government. The Contract awarded as a result of this RFP will not be a subcontract under a Federal prime contract. USAC does, however, conduct its procurements in accordance with the terms of a Memorandum of Understanding with the FCC, which requires adherence to the following provisions from the Code of Federal Regulations: 2 C.F.R. §§ 200.318-321; 200.323; 200.325-326 and App. II to C.F.R. Part 200 (collectively "Procurement Regulations").

#### VII. PERFORMANCE REQUIREMENTS

#### A. Overview

The applications included in this project are the O365 Professional Plus applications, SharePoint Online, OneDrive, and possibly other complimentary O365 desktop products such as Planner. USAC currently uses SharePoint for its Intranet and Extranet. **NOTE: A migration of Exchange 2016 to Exchange Online is currently out of scope for this project.** 

#### B. Specific Experience and Capabilities Required:

- 1. Experience in Office 365, SharePoint Online, Exchange Online 3+ years
- 2. Experience with one or more O365 enterprise transformations (from MS on premise environment) in a similar technology environment (see Section B.VIII)
- 3. Experience with enterprise content analysis and definition of strategy/approach for Office 365 migration activities
- 4. Experience with deploying Office 365 in an OKTA identity access management environment
- 5. Experience with architecture and development of SharePoint Online collaboration and publishing sites
- 6. Experience with preparing materials and assisting with managing Office 365 Change Management activities
- 7. Certified Microsoft Partner eligible for FastTrack Deployment
- C. Task Requirements

The Statement of Work (SOW) is divided into four distinct tasks with specific deliverables. Offerors must bid on task one (1). The tasks are as follows.

#### A. Task 1. Office 365 Architecture, Design, Configuration, Deployment and Support

A Technical Assessment and Solution Plan shall be provided for a seamless migration to Office 365. The vendor shall perform an onsite review of client systems to gather and capture information about existing infrastructure, identify potential challenges, and pose solutions.

The Technical Architecture and Design Plan shall include the following:

- 1. A thorough summary of Office 365's capabilities, features and supporting in comparison to USAC's existing environment;
- 2. A target architecture diagram;
- 3. A User Identity and Account Provisioning Planning taking into account USAC's OKTA configuration;
- 4. Architectural design and set of procedures required to proceed with allocation of appropriate tenancy services;
- 5. A Networking and Naming Services Plan;
- 6. Required tasks for configuring the network and DNS;
- 7. A Security and Privacy Architecture including Role-Based Access Controls (RBAC);
- 8. Recommendation for the type of FEDRAMP O365 instance required that matches USAC's security and privacy requirements;

- 9. Backup protocols and how O365 will interact with current backup hardware and software for both file structure and work drives as well as disaster recovery systems;
- 10. A SharePoint Online Architecture reflecting USAC's intent to use SharePoint as an enterprise-wide landing place for enterprise-wide information as well as for individual department collaboration, this shall include document retention, archiving and records management solutions;
- 11. Definition of a Shared Folder structure can be achieved through O365 (OneDrive and SharePoint Online) which coordinates with USAC's current environment;
- 12. A high-level migration strategy;
- 13. Bandwidth assessment to determine the requirements, and type of bandwidth needed, to support migration of current onsite content destined for the O365 environment;
- 14. Configure Office 365 Cloud components

Additional milestones and deliverables:

- 1. Work with USAC Identity Access Manager (and identity management engineers) for configuration of OKTA with the Office 365 environment;
- 2. Work with USAC IT Operations engineers for Domain Verification and Office 365 Registration;
- 3. Add and verify USAC domain name with Office 365;
- 4. Work with USAC IT Operations engineers to create DNS records to configure USAC domain name for use with Office 365 services;
- 5. Configure O365 components to comply with USAC's Legal Hold Policy;
- 6. Configure O365 components to comply with USAC's Retention Policy and metadata tagging (data classification)
- 7. Setup site collection with USAC IT SharePoint Administrators;
- 8. Provide configuration procedures for Initial Data Quota;
- 9. Prepare system administrator and site administrator documentation;
- 10. Ensure that O365 functions properly over user VPN;
- 11. Configure development and test environments for SharePoint pilot sites.

#### B. Task 2: Prototype USAC Department SharePoint Online site Development

The Contractor shall develop a fully functioning SharePoint Online site for a single USAC department to be used for user pilot testing. This site will be based on business requirements developed by USAC. The site shall include typical department collaboration features, taking advantage of the latest capabilities of SharePoint Online.

Associated deliverables shall include:

1. Develop Architecture and Design for site;

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- 2. Develop SharePoint Online department site;
- 3. Identify test cases and test functionality of site;
- 4. Provide site administration training materials and perform train-the-trainer training for a maximum of 10 USAC IT staff.

#### C. Task 3: Change Management and Consulting

In order to facilitate the transition to Office 365 and SharePoint Online, the awardee shall recommend and document best practices for change management as follows:

- 1. Provide customized materials and recommendations for enterprise wide training with employees;
- 2. Develop a communications and training plan, for impacted users plus administrators based on O365 best practices and the USAC's retention policy in the O365 environment;
- 3. Identify and document roadblocks and issues that need to be addressed as part of a Change Management Plan;

Deliverables:

- 1. Change Management plan, including leadership alignment, training and communication plans & activities
- 2. Administrator Training Material
- 3. End User Training Material

#### D. Task 4: Post Enterprise-Wide Deployment Support

After enterprise-wide USAC Office 365 deployment, the Contractor shall provide on-call support (Monday through Friday, 9am to 6pm EST), on an ad hoc basis, for a period of 90 days for the following:

- 1. Assist with follow-up questions regarding any discovered issues;
- 2. Resolve discovered issues;
- 3. Provide administration support for O365 services;
- 4. Manage DirSync (if applicable);
- 5. Identify and document common troubleshooting steps and practices;
- 6. Popular Power Shell Commandlets for Office 365;
- 7. Telephone support for technical questions
- 8. Provide support, for 90 Days post-deployment, for any Office 365 Administration related questions or issues;

#### Deliverables:

1. Completed IT Administration Training and Training Materials

#### VIII. USAC MICROSOFT ENVIRONMENT

#### **Business Architecture**

- Headquarters located in Washington DC
- 3rd Party Business Process Outsourcing partners integrated with USAC Operations: < 5
- Number of Staff at Headquarters using the full functionality (mobility) of O365 Services: ~550
- Number of Contractors using a subset of O365 Services: 700
- Number of Mobile users at any one time: ~150

#### Microsoft Technology Environment

- Identity Management: OKTA
- Desktop: Windows 10
- Intranet: SharePoint 2010
- Intranet Topology:
  - 4 Web Applications
  - 9 Site Collections
  - o 212 Sites (~90 are inactive )
  - o 20 custom content sites
  - o 23 Custom Site Columns
  - o 10 Term Sets
- Extranet: SharePoint 2007
- Laptops/Desktops: ~900; 4 to 8 GB RAM and SSD drives
- Outlook Mailboxes: ~1100
- Resource Mailboxes: ~30
- Mobile Device Management: Blackberry
- Identity Management: OKTA
- Microsoft Access for some operations

#### Storage

- Shared Drive Files: 25M files, 4TB Storage
- Documentum Files: 2.2M Files; 2TB Storage
- Intranet Site Content Database (SQL): ~4 databases; ~130GB
- Intranet: 130K files; 80GB Storage

#### IX. TRAVEL

Any travel required to USAC headquarters that is related to this statement of work will be rendered in accordance with the terms and conditions of the Contract and <u>USAC's Travel Expense</u> Policy,

## **SECTION C: USAC Terms and Conditions**

#### I. DEFINITIONS

- A. "Contractor" means the Offeror whose proposal was selected for award of the Contract.
- B. "Data" means recorded information, regardless of form or the media on which it may be recorded, and includes, but is not limited to, technical data and Software.
- C. "Deliverables" means the deliverables, goods, items, products, and material that are to be prepared by Contractor and delivered to USAC as described in Section B.
- D. "Offeror" means an entity submitting a formal proposal in response to this Solicitation.
- E. "Services" means the tasks, services, functions and responsibilities described in Section B and in the Contract issued hereunder.
- F. "Software" means computer programs that allow or cause a computer to perform a specific operation or series of operations, together with all modifications to, or enhancements (derivative works) thereof.

#### **II. INSPECTION / ACCEPTANCE**

Contractor shall only tender for acceptance Services and Deliverables that conform to the requirements of the Contract. USAC will, following Contractor's tender, inspect or test the Deliverables or Services and:

- (a) Accept the Services and Deliverables; or
- (b) Reject the Services and Deliverables and advise Contractor of the reasons for the rejection.

If rejected, Contractor must repair, correct or replace nonconforming Deliverables or reperform nonconforming Services, at no increase in Contract price. If repair, correction, replacement or re-performance by Contractor will not cure the defects or is not possible, USAC may terminate for cause under Section C.XI, below, and, in addition to any other remedies, may reduce the Contract price to deduct amounts for the defective work.

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Unless specified elsewhere in the Contract, title to items furnished under the Contract shall pass to USAC upon acceptance, regardless of when or where USAC takes possession.

#### III. ENTIRE CONTRACT / BINDING EFFECT

The contract, including the following contract documents listed in descending order of precedence: (1) Sections A-E, including the attachments identified in Section D; and (2) any other attachments – constitutes the entire agreement (Contract) between the parties with respect to the subject matter hereof and supersedes and replaces all prior or contemporaneous understandings or agreements, written or oral, regarding such subject matter. Section B and Section C have priority and shall take precedence over any other Contract document, including Contractor proposals that may be included as attachments to the Contract. Any waiver of any provision of the Contract will be effective only if in writing and signed by the party granting the waiver. The Contract shall be binding upon and shall inure to the benefit of the parties hereto and their respective successors and assignees.

#### IV. CHANGES

The terms of the Contract shall not be modified other than in writing signed by the parties. USAC may modify the Contract as necessary to fulfill its requirements.

#### V. INVOICES

- A. *Where to Submit Invoices*. Contractor shall submit invoices electronically to **INVOICES@USAC.COUPAHOST.COM**. Additionally, Contractor shall submit an electronic invoice to the address designated in the Contract to receive invoices.
- B. Invoice Content. Invoices must include:
  - 1. Name and address of Contractor;
  - 2. Invoice date, number and period of performance;
  - 3. Contract number;
  - 4. Completed and signed copies of the Contractor Weekly Status Report and Time Sheet by each Contractor personnel performing services on the Contract for the time period covered by the invoice, if applicable;
  - 5. Name and address of official to whom payment is to be sent or to notify in event of invoice or payment issues; and
  - 6. Any other substantiating documentation or information as reasonably required by USAC.

- C. *ETF Information*. Contractor shall include Electronic Funder Transfer (ETF) banking information on the first invoice. USAC shall not be liable for uncompleted or erroneous transfers which occur as a result of Contractor providing incorrect or out of date ETF information.
- D. *Invoice Submittal Date*. Contractor may submit invoices for payment upon completion and USAC's acceptance of all of the work associated with a Contract or, if the period of performance of a Contract exceeds sixty (60) days, once every thirty (30) days, with the submission of the first invoice no earlier than thirty (30) days after issuance of the Contract.
- E. *Content of Periodic Invoices*. If periodic invoices are submitted for a Contract, each invoice shall include only services that have been completed and deliverables that have been accepted as of the date of invoice submission and that have not been billed in a prior invoice.
- F. *Contractor Statement to Accompany Invoices.* All invoices shall be accompanied by the following statement signed by Contractor: "I certify that the services and items submitted on this invoice have been performed and delivered in accordance with the Contract [insert contract number] and that all charges are true, correct and have not been previously billed."

#### VII. PAYMENT / RATES

Contractor shall be paid for services performed on a fixed-price, service category rate basis using the service categories and fixed rates set forth in **Attachment 1**. USAC will pay invoices submitted in accordance with Section C.V., above, within thirty (30) calendar days of receipt of invoice, provided the Services and/or Deliverables have been delivered and accepted by USAC. The labor rates are firm and shall remain firm unless agreed to in writing by the parties, or unless Contractor provides a rate reduction or discount thereto. All labor rates specified herein are fully loaded and include all direct and indirect costs and expenses, including applicable federal, state, or local sales, use, or excise taxes, and profit.

#### VIII. PATENT INDEMNITY

Contractor shall indemnify, hold harmless and defend USAC and its directors, officers, employees and agents against any and all claims and liability, including attorney's fees and other costs, for actual or alleged direct or contributory infringement of, or inducement to infringe, or misappropriation of, any patent, trademark or copyright, arising out of or related to Contractor's performance of the Contract.

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#### IX. ASSIGNMENT / SUBCONTRACTING

Contractor shall not assign or subcontract all or any portion of the Contract without obtaining USAC's prior written consent. Consent must be obtained at least thirty (30) days prior to the proposed assignment or subcontracting. USAC may require information and assurances that the proposed assignee or subcontractor has the skills, capacity, qualifications and financial strength to meet all of the obligations under the Contract. An assignment or subcontract shall not release the Contractor of the obligations under the Contract, and the assignee or subcontractor shall be jointly and severally liable with the Contractor. Contractor shall not enter into any subcontract with a company or entity that is debarred, suspended, or proposed for debarment or suspension by any federal executive agency unless there is a compelling reason to do so. Contractor shall review the System for Award Management (SAM) for suspension or debarment status of proposed subcontractors. *See* https://www.sam.gov.

#### X. TERMINATION FOR CONVENIENCE

USAC may terminate the Contract for any reason or no reason upon one (1) day prior written notice to the Contractor. Subject to the terms of the Contract, Contractor shall be paid for all time actually spent performing the Services required by the Contract up to date of termination, plus reasonable charges Contractor can demonstrate to the satisfaction of USAC have resulted directly from the termination.

#### XI. TERMINATION FOR CAUSE

Upon the expiration of a ten (10) day cure period (during which the defaulting party did not provide a sufficient cure), the non-defaulting party may terminate the Contract issued hereunder, in whole or in part, *for cause* in the event of the defaulting party's failure to comply with any material term or condition of the Contract, as applicable, or if either party fails to provide the other party, upon request, with adequate assurances of future performance. In the event of termination for cause, the non-defaulting party shall be entitled to any and all rights and remedies provided by law or equity. If it is determined that USAC improperly terminated the Contract for cause, such termination shall be deemed a termination for convenience. In the event of partial termination, the defaulting party shall continue to perform the portion of the Services not terminated.

#### XII. STOP WORK ORDER

USAC may, in its sole discretion, issue a stop work order at any time during the Contract term. Upon receipt of a stop work notice, or upon receipt of a notice of termination (for cause or convenience), unless otherwise directed by USAC, Contractor shall, on the stop work date identified in the stop work or termination notice: (A) stop work, and cause its subcontractors, consultants or agents to stop work, to the extent specified in said notice; and (B) subject to the prior written approval of USAC, transfer title and/or applicable licenses to use, as appropriate, to USAC and deliver to USAC, or as directed by USAC, all materials, Data, work in process, completed work and other USAC Information or material produced in connection with, or acquired for, the work terminated. In the event of a stop work order, all deadlines in the Contract shall be extended on a day for day basis from such date, plus reasonable additional time, as agreed upon between the parties, acting in good faith, to allow Contractor to reconstitute its staff and resume the work.

#### XIII. LIMITATION OF DAMAGES

Except in cases of gross negligence or willful misconduct, in no event shall either party be liable for any consequential, special, incidental, indirect or punitive damages arising under or relating to the performance of the Contract and in no event shall USAC's entire cumulative liability exceed the amounts paid to Contractor under the Contract. All exclusions or limitations of damages contained in the Contract, including, without limitation, the provisions of this Section C.XIII, shall survive expiration or termination of the Contract.

#### XIV. CONFIDENTIAL INFORMATION

- A. Confidential Information. Confidential Information includes, but is not limited to, information, Data, material, or communications in any form or format, whether tangible or intangible, spoken or written (collectively referred to hereafter as "Information"), that contains, reflects, or is derived from or based upon, or is related to:
  - 1. Management, business, procurement or financial Information of either party, the FCC or a USF stakeholder, including proprietary or commercial Information and trade secrets that have not previously been publicly disclosed;
  - 2. Information regarding USAC's processes and procedures (including, but not limited to, program operational Information, Information regarding USAC's administration of its programs, and Information regarding USAC's processing of applications for program support);

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- 3. Information concerning USAC's relationships with other vendors or contractors, the FCC, USF Stakeholders and financial institutions;
- 4. Information marked to indicate disclosure limitations such as "Confidential Information," "proprietary," "privileged," "not for public disclosure," "work product," etc.;
- 5. Information compiled, prepared or developed by Contractor in the performance of the Contract;
- 6. Any Information identified as confidential by the disclosing party; and
- 7. Personally Identifiable Information (PII), any information about an individual that can be used to distinguish or trace an individual's identity either alone or when combined with other information that is linked or linkable to a specific individual. Examples of PII include name, address, telephone number, date and place of birth, mother's maiden name, biometric records, etc.
- B. Non-Disclosure/Use/Irreparable Harm. It is anticipated that one of the parties (Disclosing Party) may disclose, or has disclosed, Confidential Information to the other party (Recipient). At all times during the term of the Contract and thereafter, the Recipient shall maintain the confidentiality of all Confidential Information and prevent its unauthorized disclosure, publication, dissemination, destruction, loss, or alteration. Recipient shall only use Confidential Information for a legitimate business purpose of USAC and in the performance of the Contract. Recipient acknowledges that the misappropriation, unauthorized use, or disclosure of Confidential Information would cause irreparable harm to the Disclosing Party and could cause irreparable harm to the integrity of the USF Programs.
- C. *Employee Access to Confidential Information*. Recipient shall not disclose Confidential Information to partners, joint ventures, directors, employees, agents and subcontractors (sub-Recipient) unless absolutely necessary for a Recipient's or sub-Recipient's performance of the Contract, and if necessary, shall only disclose the Confidential Information necessary for sub-Recipient's performance of its duties. As a pre-condition to access to Confidential Information, Recipient shall require sub-Recipients, including its employees and subcontractors, and the employees of any subcontractor, to sign a non-disclosure or confidentiality agreement containing terms no less restrictive than those set forth herein. The Disclosing Party may enforce such agreements, if necessary, as a third-party beneficiary.

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- D. *Contractor Enforcement of Confidentiality Agreement*. Contractor must report, and describe in detail, any breach or suspected breach of the non-disclosure requirements set forth above to the USAC General Counsel immediately (i.e., within one (1) hour) upon becoming aware of the breach. Contractor will follow-up with the USAC General Counsel and provide information on when and how the breach occurred, who was involved, and what has been done to recover the Information.
- E. Exclusions. If requested to disclose Confidential Information by an authorized governmental or judicial body, Recipient must promptly notify the Disclosing Party of the request and to the extent that it may legally do so, Recipient must refrain from disclosure of the Confidential Information until the Disclosing Party has had sufficient time to take any action as it deems appropriate to protect the Confidential Information. In the event Confidential Information of USAC is requested, Recipient must notify USAC, with a copy to USAC's Office of General Counsel, of the request. Neither Contractor nor its subcontractors shall issue any public statement relating to or in any way disclosing any aspect of the Contract without the prior written consent of USAC. Notwithstanding anything herein to the contrary, USAC may, without notice to Contractor, provide the Contract, including Contractor's proposal information, and any information or Data delivered, prepared or developed by Contractor in the performance of the Contract to the FCC or other governmental or judicial body, and may publicly disclose basic information regarding the Contract, e.g., name of Contractor, price, basis for selection, description of services/deliverables and any provisions necessary for USAC to justify actions taken with respect to the Contract.

#### **XV. RETURN OF USAC INFORMATION**

- A. "USAC Information" includes Information and Data provided by USAC to Contractor for use in the performance of the Contract, Data that is collected, developed or recorded by Contractor in the performance of the Contract, including without limitation, business and company personnel information, program procedures and program specific information, and Data that is created or derived from such Data. USAC Information is Confidential Information and subject to all requirements in Section C.XIV.
- B. Promptly upon the expiration or termination of the Contract, or such earlier time as USAC may direct, Contractor shall, at the direction of USAC, and at no additional cost to USAC, return or destroy all USAC Information, including all copies thereof, in the possession or under the control of Contractor. Contractor shall not withhold any USAC Information as a means of resolving any dispute. To the extent that there is a dispute between Contractor and USAC, Contractor may make a copy of such USAC Information

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as is necessary and relevant to resolution of the dispute. Any such copies shall promptly be destroyed upon resolution of the dispute.

C. USAC Information is provided to Contractor solely for the purpose of rendering the Services, and USAC Information or any part thereof shall not be sold, assigned, leased, or otherwise transferred to any third party by Contractor (except as required to perform the Services or as otherwise authorized in the Contract), commingled with non-USAC Information, or commercially exploited by or on behalf of Contractor, or its employees or agents. Promptly upon the expiration of the Contract term, or such earlier time as USAC may direct, Contractor shall, at the direction of USAC, and at no additional cost to USAC, return or destroy all copies of USAC Information in the possession or under the control of Contractor or its employees or any subcontractors or their employees. Contractor shall not withhold any USAC Information as a means of resolving any dispute. To the extent that there is a dispute between Contractor and USAC, Contractor may make a copy of such USAC Information as is necessary and relevant to resolution of the dispute. Any such copies shall promptly be destroyed upon resolution of the dispute.

#### XVI. INFORMATION SECURITY

The Contractor shall establish and maintain safeguards to protect the confidentiality, integrity, and restricted availability of Confidential Information, including any PII, in its possession according to NIST, FISMA requirements, and the Office of Management and Budget (OMB) requirements. This includes all information that is sent to and received from USAC and USAC Stakeholders. The Contractor and its subcontractors shall ensure that their respective local area networks, servers, and personal computers are secure from unauthorized access from within or outside their respective organizations. The Contractor shall not store or otherwise maintain any USAC Confidential Information in the Cloud, or back-up and store USAC's Confidential Information without first obtaining USAC's written consent.

#### XVII. MALICIOUS SOFTWARE

Contractor represents and warrants that it shall use its best efforts to prevent the introduction into USAC's network, software or systems (USAC IT Systems) of any Software, program, routine, device, or other undisclosed feature that is designed to delete, disable, deactivate, interfere with or otherwise harm USAC's IT Systems or Data, or that is intended to provide unauthorized access or modifications (Malicious Software). Contractor agrees that if it introduces, or allows the introduction of Malicious Software into USAC's IT Systems intentionally, negligently or by failure to maintain available safeguards, Contractor must, at no additional cost to USAC, eliminate, or reduce to the greatest extent possible, the effects of the Malicious Software, including restoring Data, and, if the Malicious Software causes a

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loss of operational efficiency, loss of data or other damages, to mitigate and restore such losses, and to indemnify USAC for any damages.

#### XVIII. FISMA PROVISIONS

The Contractor shall meet and comply with all USAC IT Security Policies and all applicable USAC, NIST, and FISMA requirements and other Government-wide laws and regulations for the protection and security of information systems and data. Contractor's security and privacy controls must be assessed against the same NIST criteria and standards (specifically NIST SP 800-53, rev. 4, or the latest version) as if they were a government-owned or-operated system, and comply with all FISMA requirements.

#### Safeguarding of Covered Contractor Information Systems:

The Contractor shall apply the following minimum safeguarding requirements and procedures to protect covered contractor information systems. Requirements and procedures for safeguarding of covered contractor information systems shall include, at a minimum, the following security controls:

- 1. Limit information system access to authorized users, processes acting on behalf of authorized users, or devices (including other information systems).
- 2. Limit information system access to only the types of transactions and functions that authorized users are permitted to execute.
- 3. Verify and control/limit connections to and use of external information systems.
- 4. Control information posted or processed on publicly accessible information systems.
- 5. Identify information system users, processes acting on behalf of users, or devices.
- 6. Authenticate (or verify) the identities of those users, processes, or devices, as a prerequisite to allowing access to organizational information systems.
- 7. Sanitize or destroy information system media containing USAC Information before disposal or release for reuse.
- 8. Limit physical access to organizational information systems, equipment, and the respective operating environments to only authorized individuals.
- 9. Escort visitors and monitor visitor activity; maintain audit logs of physical access; and control and manage physical access devices.
- 10. Monitor, control, and protect organizational communications (i.e., information transmitted or received by organizational information systems) at the external boundaries and key internal boundaries of the information systems.
- 11. Implement subnetworks for publicly accessible system components that are physically or logically separated from internal networks.
- 12. Identify, report, and correct information and information system flaws in a timely manner.
- 13. Provide protection from malicious code at appropriate locations within organizational information systems.

- 14. Update malicious code protection mechanisms when new releases are available.
- 15. Perform periodic scans of the information system and real-time scans of files from external sources as files are downloaded, opened, or executed.

#### XIX. PROPRIETARY RIGHTS

Contractor agrees that all Data, Software, Deliverables, reports or other materials (collectively "Materials") developed or conceived by Contractor and/or documented by Contractor in the performance of the Contract, as well as all modifications and improvements thereto and all other designs, discoveries and inventions, are USAC property and shall be deemed USAC Information pursuant to Section XV above and works made-forhire for USAC within the meaning of the copyright laws of the United States. Accordingly, USAC shall be the sole and exclusive owner for all purposes for the use, distribution, exhibition, advertising and exploitation of such Materials or any part of them in any way and in all media and by all means throughout the universe in perpetuity.

The Contractor shall not, without the prior written permission of the USAC Procurement Office, incorporate in Data delivered under the Contract any Data not first produced in the performance of the Contract unless the Contractor: (1) identifies the Data; and (2) grants to USAC, or acquires on USAC's behalf, a license of the same scope as set forth earlier in this Section XIX.

#### XX. RESPONSIBILITY FOR CONTRACTOR PERSONNEL

Contractor personnel working on USAC premises are required to sign and agree to the terms of a <u>Visitor Form</u> provided by USAC. Contractor is responsible for any actions of its personnel, including any actions that violate law, are negligent or that constitute a breach of the Visitor Form and/or the Contract.

*Security Briefings.* Before receiving access to IT resources under the Contract, Contractor personnel must receive a security briefing, which USAC will arrange, and complete any nondisclosure agreement required by the Contract.

#### XXI. RECORD RETENTION

During the term of the Contract and for three (3) years following final payment, the Contractor shall maintain and make available at its offices at all reasonable times, the records, materials, and other evidence relating to the Contract for examination, audit, or reproduction.

#### XXII. KEY PERSONNEL

All Contractor employees assigned to the work specified in Section B are key personnel. The key personnel assigned to the Contract must remain in their respective positions throughout the term of the Contract, as applicable. USAC may terminate all or a part of the Contract if the Contractor changes the position, role, or time commitment of key personnel, or removes key personnel from the Contract, without USAC's prior written approval. USAC may grant approval for changes in staffing of key personnel if it determines in its sole discretion, that:

- changes to, or removal of, key personnel is necessary due to extraordinary circumstances (e.g., a key personnel's illness, death, termination of employment, or absence due to family leave), and
- the Contractor has resources (e.g., replacement personnel) with the requisite skills, qualifications and availability to perform the role and duties of the outgoing personnel.

Replacement personnel are considered key personnel and this Section XXII shall apply to their placement on and removal from the Contract.

#### XXIII. INSURANCE

At its own expense, Contractor shall maintain sufficient insurance in amounts required by law or appropriate for the industry, whichever is greater, to protect and compensate USAC from all risks and damages/injuries that may arise under the Contract, including as appropriate, public and commercial general liability, personal injury, property damage and employer's liability and worker's compensation insurance. Contractor shall produce evidence of such insurance upon request by USAC. Contractor shall provide written notice thirty (30) days prior to USAC in the event of cancellation of or material change in the policy.

#### XXIV. CONFLICTS OF INTEREST

It is essential that any Contractor providing Services or Deliverables in support of USAC's administration of the USF maintain the same neutrality, both in fact and in appearance, and avoid any conflict of interest or even the appearance of a conflict of interest. For example, to the extent that Contractor, or any of its principals, has client, membership, financial and/or any other material affiliation with entities that participate in the federal USF in any respect, there may be actual, potential and/or apparent conflict(s) of interest. Contractor shall promptly notify USAC, with a copy to USAC's Office of General Counsel, in writing of any actual or potential conflicts of interest involving Contractor, or any circumstances that give rise to the appearance of a conflict of interest, and the means by which Contractor

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proposes to avoid, neutralize, or mitigate such conflicts. Failure to provide adequate means to avoid, neutralize or mitigate any conflict of interest may be the basis for termination of the Contract. By its execution hereof, the Contractor represents and certifies that it has not paid or promised to pay a gratuity, or offered current or future employment or consultancy, to any USAC or governmental employee in connection with the award. In order to maintain the required neutrality, Contractor must not advocate any policy positions with respect to the Programs or the USF during the term of the Contract. Neither the Contractor nor its subcontractors shall issue any public statement relating to or in any way disclosing any aspect of the Contract without the prior written consent of USAC.

#### XXV. INVALIDITY OF ANY PROVISION

It is the intent of the Parties that the provisions of the Contract will be enforced to the fullest extent permissible, but that the unenforceability of any provision will not render unenforceable or impair the remainder of the Contract, which will be deemed amended, to delete or modify, as necessary, the invalid or unenforceable provisions. The Parties further agree to negotiate replacement provisions for any unenforceable term that are as close as possible to the original term and to change such original term only to the extent necessary to render the same valid and enforceable.

#### XXVI. WAIVER

Any waiver by either party of a breach of any provision of the Contract shall not operate or be construed as a waiver of any subsequent breach by either party.

#### XXVII. SEVERABILITY

The invalidity or unenforceability of any provisions of the Contract shall not affect the validity or enforceability of any other provision of the Contract, which shall remain in full force and effect.

#### XXVIII. CHOICE OF LAW / CONSENT TO JURISDICTION

The Contract shall be governed by and construed in accordance with the laws of the District of Columbia (the term "laws" is to be construed as broadly as possible to include case law, statutes, regulations, orders, etc.) without regard to any otherwise applicable principle of conflicts of laws. Contractor agrees that all actions or proceedings arising in connection with the Contract shall be litigated exclusively in the State and, if applicable, Federal courts located in the District of Columbia (Courts). This choice of venue is intended to be mandatory and the parties' waive any right to assert forum nonconveniens or similar objection to venue. Each party hereby consents to in personam jurisdiction in the Courts.

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Contractor must submit all claims or other disputes to the Contracting Officer for informal resolution prior to initiating any action in the Courts and must work with USAC in good faith to resolve any disputed issues. A dispute over payment or performance, whether informal or in the Courts, shall not relieve Contractor of its obligation to continue performance of the Contract and Contractor shall proceed diligently with performance during any dispute over payment.

#### XXIX. USAC AND APPLICABLE LAWS

USAC is not a Federal agency, a government corporation, a government controlled corporation or other establishment in the Executive Branch of the United States Government. USAC is not a contractor to the Federal Government and the Contract is not a subcontract under a federal prime contract. USAC conducts its procurements in accordance with the terms of a Memorandum of Understanding with the FCC, which requires USAC and its Contractors to adhere to certain procurement-related provisions of the Code of Federal Regulations, 2 C.F.R. §§ 200.318-321, 200-323, 200.325-326 and App. II to C.F.R. Part 200 (collectively "Procurement Regulations"). The Contractor shall comply with the procurement standards and all applicable Federal, State and local laws, executive orders, rules and regulations applicable to its performance under the Contract.

#### XXX. RIGHTS IN THE EVENT OF BANKRUPTCY

All licenses or other rights granted under or pursuant to the Contract are, and shall otherwise be deemed to be, for purposes of Section 365(n) of the United States Bankruptcy Code, or any replacement provision therefore (the "Code"), licenses to rights to "intellectual property" as defined in the Code. The Parties agree that USAC, as licensee of such rights under this Contractor, shall retain and may fully exercise all of its rights and elections under the Code. The Parties further agree that, in the event of the commencement of bankruptcy proceedings by or against Contractor under the Code, USAC shall be entitled to retain all of its rights under the Contract and shall not, as a result of such proceedings, forfeit its rights to any Material, license, Software, Data or works made for hire.

#### XXXIV. NON EXCLUSIVITY / INDEPENDENT CONTRACTOR

Nothing herein shall be deemed to preclude USAC from retaining the services of other persons or entities undertaking the same or similar functions as those undertaken by the Contractor hereunder or from independently developing or acquiring goods or services that are similar to, or competitive with, the goods or services, as the case may be, contemplated under the Contract.

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Contractor acknowledges and agrees that it is an independent contractor to USAC and Contractor's key personnel, employees, representatives, directors, officers, subcontractors and agents are not employees of USAC. USAC will not withhold or contribute to Social Security, workers' compensation, federal or state income tax, unemployment compensation or other employee benefit programs on behalf of Contractor or Contractor personnel. Contractor shall indemnify and hold USAC harmless against any and all loss, liability, cost and expense (including attorneys' fees) incurred by USAC as a result of USAC not withholding or making such payments. Neither Contractor nor any of Contractor's personnel are entitled to participate in any of the employee benefit plans of, or otherwise obtain any employee benefits from, USAC. USAC has no obligation to make any payments to Contractor's key personnel, employees, representatives, directors, officers, subcontractors and agents. Contractor shall not hold herself/himself out as an employee of USAC and Contractor has no authority to bind USAC except as expressly permitted hereunder.

#### XXXV. TEMPORARY EXTENSION OF SERVICES

USAC may require continued performance of any Contract services within the limits and at the rates specified in the Contract. USAC may extend the services more than once, but the total extension of performance hereunder shall not exceed six (6) months. The USAC Procurement representative may exercise an option to extend by written notice to the Contractor within ten (10) days prior to expiration of the then current term.

#### XXXVI. NOTICES

All notices, consent, approval or other communications required or authorized by the Contract shall be given in writing and shall be:

- (a) personally delivered,
- (b) mailed by registered or certified mail (return receipt requested) postage prepaid,
- (c) sent by overnight delivery service (with a receipt for delivery), or
- (d) sent by electronic mail with a confirmation of receipt returned by recipient's electronic mail server to such party at the following address:

*If to USAC*: Vice President of Procurement and Strategic Sourcing, Universal Service Administrative Co. 700 12<sup>th</sup> Street, NW, Suite 900 Washington, DC 20005 Email: To the designated USAC Contract Officer for this procurement, with a copy to <u>usacprocurement@usac.org</u>.

*If to Contractor*: To the address or email set forth in the Contractor's proposal in response to the Solicitation.

#### XXXVII. SURVIVAL

All provisions that logically should survive the expiration or termination of the Contract shall remain in full force and effect after expiration or early termination of the term of the Contract. Without limitation, all provisions relating to return of USAC information, confidentiality obligations, proprietary rights, and indemnification obligations shall survive the expiration or termination of the Contract.

#### XXXVIII. EXECUTION / AUTHORITY

The Contract may be executed by the parties hereto on any number of separate counterparts and counterparts taken together shall be deemed to constitute one and the same instrument. A signature sent via facsimile or portable document format (PDF) shall be as effective as if it was an original signature. Each person signing the Contract represents and warrants that they are duly authorized to sign the Contract on behalf of their respective party and that their signature binds their party to all provisions hereof.

#### XXXVIV. INDEMNITY

Contractor shall defend, indemnify and hold harmless USAC from and against, any costs, liabilities, damages or expenses (including reasonable attorneys' fees) arising out of or relating to: (1) claims for personal injuries, death or damage to tangible personal or real property to the extent proximately caused by the negligent acts or negligent omissions of Contractor or its employees, agents, consultants, or Subcontractors in connection with this Contract; and (2) claims of any nature whatsoever to the extent caused by the violation of contract terms, negligence, illegal or intentional wrongful acts or omissions of Contractor or its employees, agents, or Subcontractors in connection with the performance of the Services.

## SECTION D: Attachments

Attachment List:

- Attachment 1: Bid Sheet
- Attachment 2: IT Security Network Rules of Behavior
- Attachment 3: USAC Confidentiality Agreement

## **SECTION E: Instructions and Evaluation Criteria**

#### I. GENERAL

#### A. CONTRACT TERMS AND CONDITIONS

The Contract awarded as a result of this RFP will be governed by, and subject to, the requirements, Terms and Conditions set forth in RFP sections A, B, C, and D and any attachments listed in section D (hereafter collectively referred to as the "Terms and Conditions"). Offeror's submission of a proposal constitutes its agreement to the Terms and Conditions and their precedence over any other terms, requirements, or conditions proposed by Offeror.

The Offeror's proposal may identify deviations from, or revisions, exceptions or additional terms (collectively "exceptions") to the Terms and Conditions, but only if such exceptions are clearly identified in a separate **Attachment** to Volume II titled, "Exceptions to RFP Terms." Proposals that include material exceptions to the Terms and Conditions may be considered unacceptable and render Offeror ineligible for award unless the Offeror withdraws or modifies any unacceptable exceptions prior to USAC's selection of the successful Offeror for award. USAC will only consider changes or additions to the RFP Terms and Cconditions that are included in Offeror's proposal. After selection of the awardee, USAC will not consider or negotiate any exceptions to the Terms and Conditions.

#### **B. PERIOD FOR ACCEPTANCE OF OFFERS**

The Offeror agrees to hold the fixed service category rates in its offer firm for 120 calendar days from the date specified for receipt of offers, unless another time period is specified in an addendum to the solicitation.

Proposals must:

- Concisely address USAC's requirements, as set forth in Section B. Scope of Work and should not contain a significant amount of corporate boilerplate marketing information.
- Be submitted to <u>rfp@usac.org</u>, no later than 11:00 AM ET on April 11, **2019** (Proposal Due Date). Be submitted in the form of one electronic copy submitted to rfp@usac.org. The subject line for all email communication related to this solicitation should **only** state the Solicitation Number, IT-19-029, of this RFP.

#### C. PROPOSAL SCHEDULE

DATE	EVENT
March 21, 2019	RFP Released
March 27, 2019	Questions Due to USAC by 11:00 AM ET at rfp@usac.org
March 29, 2019	Answers posted by USAC
April 11, 2019	Proposal Due to USAC by 11:00 AM ET at <u>rfp@usac.org</u>

To be timely, Offeror's proposal must be received by USAC by the Proposal Due Date at the email address specified above. Any offer, modification, revision, or withdrawal of an offer received at the USAC office designated in the solicitation after the Proposal Due Date and Time is "late" and will not be considered by USAC, unless USAC determines, in its sole discretion, that (1) circumstances beyond the control of Offeror prevented timely submission, (2) consideration of the offer is in the best interest of USAC, or (3) the offer is the only proposal received by USAC.

#### D. AMEND, REVISE OR CANCEL RFP

USAC reserves the right to amend, revise or cancel this RFP at any time at the sole discretion of USAC and no legal or other obligations are assumed by USAC by virtue of the issuance of this RFP, including payment of any proposal costs or expenses, or any commitment to procure the services sought herein.

#### II. CONTRACT AWARD

USAC intends to evaluate offers and make a single award. USAC may reject any or all offers if such action is in the public's or USAC's interest; accept other than the lowest offers; and waive informalities and minor irregularities in offers received.

#### **III. IDENTIFICATION OF CONFIDENTIAL INFORMATION**

The proposal shall clearly and conspicuously identify information contained in the proposal that the Offeror contends is Confidential Information. *See* Section C.XIV.

#### **IV. PROPOSAL VOLUMES COVER PAGE**

Each volume of Offeror's proposal must contain a cover page. On the cover page, please include:

- The name of the Offeror's organization,
- The Offeror's contact name,
- The Offeror's contact information (address, telephone number, email address, website address),
- The Offeror's DUNS number,

- The date of submittal,
- A statement verifying the proposal is valid for a period of 120 days, and
- The signature of a duly authorized Offeror's representative.

#### V. PROPOSAL CONTENT

Each proposal shall be comprised of the following four (4) volumes:

#### A. CORPORATE INFORMATION (VOLUME I)

This volume must include:

- 1. A cover page, as outlined above.
- 2. An executive summary summarizing all key features of the proposal, including the identification of any subcontractors and affiliated individuals or firms that will assist the Offeror in performing the Contract.
- 3. Pricing information should not appear in the Executive Summary.
- 4. A statement regarding any known conflicts of interest.
  - a. USAC procurements are conducted with complete impartiality and with no preferential treatment. USAC procurements require the highest degree of public trust and an impeccable standard of conduct. Offerors must strictly avoid any conflict of interest or even the appearance of a conflict of interest, unless USAC has otherwise approved an acceptable mitigation plan.
  - b. Offerors must identify any actual or potential conflicts of interest involving the Offeror or any proposed subcontractor, or any circumstances that give rise to the appearance of a conflict of interest, and the means by which it proposes to avoid, neutralize, or mitigate such conflicts. Offerors shall identify such conflicts or potential conflicts or appearance issues to USAC and provide detailed information regarding the nature of the conflict. Examples of potential conflicts include, but are not limited to: (1) any ownership, control or other business or contractual relationship(s), including employment relationships, between the Offeror (or proposed subcontractor) and any USF Stakeholder; (2) an Offeror has a direct personal or familial relationship with a USAC or FCC employee; (3) a former employee of USAC or FCC who had access to confidential procurement-related information works for the Offeror; (4) a USAC or FCC employee receives any type of compensation from the Offeror, or has an agreement to receive such compensation in the future; (5) Offeror has communications with a USAC or FCC employee regarding future employment following the issuance of the RFP for this procurement; (6) any employment or consultation arrangement involving USAC or FCC employees and the Offeror or any proposed subcontractor; and (7) any

ownership or control interest in the Offeror or any proposed subcontractor that is held by an FCC or USAC employee. Offerors must also identify any participation by the Offeror, or any proposed subcontractor(s) or personnel associated with the Offeror, in any of the universal service programs. The requirement in this Section E.V.A applies at all times until Contract execution.

c. Offerors shall propose specific and detailed measures to avoid, neutralize, or mitigate actual, potential and/or apparent conflicts of interest raised by the affiliations and services described above. If USAC determines that Offeror's proposed mitigation plan does not adequately avoid, neutralize or mitigate any actual or potential conflict of interest, or the appearance of a conflict of interest, Offeror will not be eligible for award of a contract.

#### B. TECHNICAL (VOLUME II)

This volume must include:

- 1. A cover page, as outlined above.
- 2. An in-depth discussion of Offeror's technical approach to providing the services listed in Section B.VII, along with a clear statement of whether or not the Offeror's performance of the Contract will comply with all requirements, Terms and Conditions set forth in the RFP. Offerors must submit a detailed response to this RFP. The Offeror must clearly state whether it will comply with all requirements and Terms and Conditions set forth in the RFP, and provide detailed information about how it will fulfill the requirements of the RFP. Any deviations from, or exceptions to, the requirements or Terms or Conditions contained in this RFP must be clearly identified in an Attachment B to Volume II.

<u>Note</u>: Offers that include material deviations from, or take material exceptions to, RFP requirements, Terms or Conditions will be evaluated as technically unacceptable and will be ineligible for award unless USAC subsequently amends the RFP to modify the requirements or, if discussions will be held, decides to address the deviations/exceptions during discussions and thereby resolves the deviations/exceptions are thereby resolved.

- 3. Technical proposals that merely repeat the requirements set forth in the RFP and state that Contractor "will perform the statement of work" or similar verbiage will be considered technically unacceptable and will not receive further consideration. USAC is interested only in proposals that demonstrate the Contractor's expertise in performing engagements of this type as illustrated by the Offeror's description of how it proposes to perform the requirements set forth in this RFP.
- 4. <u>Capabilities</u>. Describe Offeror's capabilities for performing the Contract, including personnel resources and management capabilities. If applicable, describe how

subcontractors or partners are used and how rates are determined when using subcontractors. Provide a list of firms, if any, that will be used.

- 5. <u>Experience</u>. Describe your firm's experience in performing similar professional services and similar size and scope. Provide examples of the projects and personnel to include types of positions and length of assignments. Describe your firm's continuous engagement activities with similar professional services on a firm fixed price contract.
- 6. <u>Key Personnel</u>. Identify by name all key personnel. Describe the technical knowledge of and experience of proposed personnel in the requested services with respect to, but not limited to, experience and qualifications including depth of knowledge, expertise and number of years. It is preferred that the Project Manager have at least three (3) years of experience with supporting similar Professional Services while in the role of Project Manager. Provide two (2) clients in which the proposed Project Manager held a similar position. Indicate any other personnel that will be assigned to USAC and his/her role on the contract. Provide a brief summary of each of these professional staff members' qualifications to include education and all relevant experience.
  - a. Submit resumes for all key personnel, as an attachment (**Attachment A**) to the technical volume, no longer than two (2) pages in length.
  - b. If Contractor, at time of proposal and prior to the award of the contract, has information that any such key personnel anticipate terminating his or her employment or affiliation with Contractor, Contractor shall identify such personnel and include the expected termination date in the proposal.

#### C. PAST PERFORMANCE EVALUATION (VOLUME III)

This volume must include:

- 1. A cover page, as outlined above.
- 2. A list of up to three (3) current or recently completed contracts for similar in scope to those required by this solicitation. Each entry on the list must contain: (i) the client's name, (ii) the project title, (iii) the period of performance, (iv) the contract number, (v) the contract value, (vi) a primary point of contact (including the telephone number and email address for each point of contact, if available), and (vii) a back-up point of contact. If a back-up point of contact is not available, please explain how USAC may contact the client in the event the primary point of contact fails to respond.
  - a. For each past performance, provide a description of the relevant performance and the name and telephone number for USAC to contact for past performance information for each project discussed. A past performance

description will consist of: (i) an overview of the engagement, (ii) a description of the scope of work performed, (iii) its relevance to this effort, and (iv) the results achieved. This is the time to identify any unique characteristics of the project, problems encountered, and corrective actions taken. Each overview shall not exceed one (1) page.

b. USAC will attempt to contact past performance references identified in the proposal for confirmation of the information contained in the proposal and/or will transmit a past performance questionnaire to the contacts identified in the Offeror's proposals. Although USAC will follow-up with the contacts, the Offeror, not USAC, is responsible for ensuring that the questionnaire is completed and returned by the specified date in USAC's transmittal. If USAC is unable to reach or obtain a reference for the project, USAC may not consider the contract in an evaluation of past performance.

#### D. PRICE (VOLUME IV)

This volume must include:

1. A cover page, as outlined above.

2. Completed pricing information in **Attachment 1: Bid Sheet**. NOTE: If an offeror proposes time and material, for Tasks 2 - 4, the labor categories and fixed hourly rates must be included in the proposal.

a. The proposed prices (firm fixed price and/or T&M rates) should be *fully loaded* and must include wages, overhead, general and administrative expenses, taxes and profit.

#### E. PAGE COUNT LIMITS

Page count, for each Volume including the cover page, may not exceed the below:

- 1. Volume I Corporate Information; may not exceed three (3) pages, including Cover page.
- 2. Volume II Technical; may not exceed five (5) pages including Cover page; however excluding **Attachment A** (Resumes)
- 3. Volume III Past Performance Information; may not exceed four (4) pages, including Cover page.
- 4. Volume IV Price; may not exceed three (3) pages, including Cover page.

Any proposals received exceeding the page count, will be considered technically unacceptable and may not receive further consideration.

#### **VI. EVALUATION**

#### A. EVALUATION FACTORS

USAC will award a single contract resulting from this solicitation to the responsible Offeror whose offer conforming to the solicitation will be most advantageous to USAC, price and other factors considered. The following factors, which are listed in descending order of importance, shall be used to compare offers and select the awardee – technical, past performance, and price. When combined, the technical and past performance factors are significantly more important than price.

- 1. **Technical:** The technical sub-factors listed below in descending order of importance:
  - a. Technical Approach
  - b. Capabilities
  - c. Experience
  - d. Key Personnel
- 2. **Past Performance**: Past performance information will be evaluated to assess the risks associated with an Offeror's performance of this effort, considering the relevance, recency and quality of the Offeror's past performance on past or current contracts for the same or similar services. The Offeror's past performance will be evaluated based on the Offeror's discussion of its past performance for similar efforts, information obtained from past performance references (including detailed references for the Offeror's proposed teaming partner(s) and/or subcontractor(s), as applicable) and information that may be obtained from any other sources (including government databases and contracts listed in the Offeror's proposal that are not identified as references).
- 3. **Price Evaluation**: USAC will evaluate price based on each service category, listed in the Bid Sheet. Price is the least important evaluation factor and USAC may not necessarily award a Contract to the lowest priced Offeror. USAC further recognizes that the size of a company, its name-recognition, geographical offerings and the expertise/experience of staff impacts the price of the service category rates offered by the firms, thus making comparisons of differently situated firms less meaningful. Therefore, when considering rates, USAC will use the rates of similarly situated companies for reasonableness and comparison purposes. Price may become a more important selection factor if the ratings for the non-price factors are the same or very close to the same. In addition to considering the total prices of the Offerors when making the award, USAC will also evaluate whether the proposed prices are realistic (i.e., reasonably sufficient to perform the requirements) and reasonable. Proposals

containing prices that are determined to be unrealistic or unreasonable will not be considered for award.

#### **B. DOWN-SELECT PROCESS**

USAC may determine that the number of proposals received in response to this RFP (for one (1) or any number of Service Category) are too numerous to efficiently conduct a full evaluation of all evaluation factors prior to establishing a competitive range. In such case, USAC may conduct a down-select process to eliminate Offerors, prior to discussions, from further consideration based on a comparative analysis of Offerors proposals, with primary focus on the price proposal, but USAC may, in its sole discretion, consider other factors such as quality of proposal, technical capabilities and past performance. Proposals that include proposed prices that are significantly higher than the median proposed price for all Offerors may be excluded from the competition without evaluation under the other evaluation factors.

Proposals that contain prices that are unrealistically low in terms of sufficiency to perform the Contract may also be excluded from the competition.

#### C. RESPONSIBILITY DETERMINATION

USAC will only award a contract to a responsible Offeror. USAC will make a responsibility determination based on any available information, including information submitted in an Offeror's proposal. In making a responsibility determination, USAC will consider whether:

- 1. the Offeror has sufficient resources to perform the Contract;
- 2. the Offeror has a satisfactory record of performance, integrity and business ethics;
- 3. the Offeror has the accounting systems and internal controls, quality assurance processes and organizational structure and experience necessary to assure that contract work will be properly performed and accurately invoiced;
- 4. the Offeror has the facilities, technical and personnel resources required to perform the contract; and
- 5. the Offeror is not excluded from Government contracting, as listed on the excluded parties list in <u>https://www.sam.gov.</u>

#### ATTACHMENT 1 - Price Schedule Bid Sheet - RFP IT-19-029

Submitted by:

Company Name: \_\_\_\_\_\_

Authorized Representative: \_\_\_\_\_

Signature:\_\_\_\_\_

\_ . ..

Print Name:\_\_\_\_\_

Title:\_\_\_\_\_

Date:\_\_\_\_\_

Item	Description	Duration/PoP	Unit	Unit Price	Extended Price
Task 1	Office 365 Architecture, Design, Configuration, Deployment and Support	Six Weeks, Estimated start time April, 2019	Lot		
Task 2	Prototype USAC Department SharePoint Online site Development	Ten Weeks, Esimated start time May 2019	Lot		
Task 3	Change Management and Consulting	Two weeks, Estimated start time September	Lot		
		On call on an as needed basis for 3 months			
Task 4	Post Enterprise-Wide Deployment Support	post enterprise deployment, estimated start			
		time November 2019	Lot		
				Total	
Applicable Taxes (USAC is required to pay 6% DC sales tax, 6% VA sales tax)					
Lead time from date of purchase					
Other (describe)					
Total Firm-Fixed Price				m-Fixed Price	

Accepted by USAC:

Signature:
Print Name:
Title:
Contract Effective Date:



#### IT Security Network Rules of Behavior

This document explains IT Security's "Rules of Behavior" (ROB) for users of USAC IT Network Services. USAC defines a user as anyone who connects the USAC's IT Corporate network infrastructure, including employees of USAC, contractors, vendors and other individuals who have a legitimate reason to conduct business with USAC.

Acknowledgment of receipt and understanding of these rules is required to receive authorized access to USAC networks/systems and information while on-site at USAC's headquarters at 700 12th Street, NW, Suite 900 Washington, DC 20005, and/or when working remotely.

#### General Policy: Authorized USAC Network/System Users

- 1. Information network/system access is provided according to USAC's System Access Procedure and limited to authorized persons whose job responsibilities require their use. Exceptions to this policy include stand-alone personal computers accessing the Internet through USAC's internal wireless network. (Also see Handheld and Telecommuting Policies, below.)
- 2. Everyone with a USAC network account must receive periodic (including refresher) training in security awareness and accepted security practices commensurate with duties and responsibilities.
- 3. USAC's information network/system is to be used for lawful, authorized USAC business purposes only.
- 4. All network/system users are expected to comply with safeguards, policies, and procedures that prevent unintentional or deliberate access to USAC information systems by unauthorized persons.
- 5. USAC monitors, tracks, and records network/system use.
- 6. When unsure of the policies and procedures for any USAC network/system-related activity, contact a direct supervisor or sponsor.

#### Computer, Hardware and Workstation Security

- 7. Comply with USAC's standard Vendor/Contractor Contract for USAC and non-USAC computer systems.
- 8. Accept personal accountability for all activity conducted with assigned user IDs and associated accounts.
- 9. Prevent others from accessing your computer and account information:
  - Lock computers and secure all equipment when leaving a workstation unattended.
  - Do not share personal account information with others.
  - Use strong passwords and change at least every 60 days.
- 10. Ensure software is USAC-authorized, installed according to its license, and free of malicious code.
- 11. Make sure computers used contain the latest operating system(s), manufacturer patches, software updates, and current anti-virus protection.
- 12. Encrypt transportable computers and removable media that contain sensitive information.
- 13. Obtain the approval of Change Control Board prior to reconfiguring or modifying any computer or hardware peripherals connected to the USAC network.

#### Software, Document, and Content Management

- 14. Protect confidential and sensitive information located on computers, on the LAN, and in email files as defined in USAC's IT Security Policy and Management, Operations, and Technical sub-policies.
- 15. Do not store files on local hard drives
- 16. Do not use peer-to-peer file sharing applications or services.

#### **Email, Internet and Instant Messaging**

- 17. Avoid Internet sites with offensive, inappropriate, potentially harmful, and illegal content.
- 18. Do not use email or the Internet to:
  - Solicit, harass, or otherwise offend anyone or for any unlawful purposes or to access or disclose communications or records of any kind without prior authorization and legitimate business purposes
  - Express one's personal religious, political, or other interests or views.

#### IT Security | Network Rules of Behavior

- USAC Employees must not include a non-USAC signature quote, byline, or tag line.
- 19. If applicable, encrypt outbound emails in Microsoft Outlook by marking them "Confidential."
- 20. Use only USAC's instant messaging (IM) service.
- 21. Report downloads of malware and other unknown or unsolicited programs to IT Security at netsec@usac.org.

#### Handheld and Telecommuting Policies

- 22. Do not use wireless devices (e.g., cell-phones) to discuss/transmit USAC Confidential Information or Sensitive PII. Exceptions to this policy:
  - When transmitting data on USAC-issued or supported mobile devices.
  - For an approved access portal such as hq.universalservice.org, webmail.universalservice.org and USAC VPN through an encrypted wireless network. (This network may be a home or business access point. This network may not be an ad-hoc, hotspot or connection to unknown networks.)
  - On personally owned phones using the USAC approved Good for Enterprise<sup>™</sup> application
- 23. Access USAC internal network and IT resources through secure mechanisms (VPN, SSH, HTTPS) only.
- 24. Use unsecured (unencrypted) remote access with a signed waiver from the Vice President and Chief Information Officer (CIO) only.
- 25. Protect property in a common sense approach when using USAC resources offsite.
- 26. Consider using personal firewalls or firewall appliances when connecting to USAC resources through the public Internet, regardless of use of dial-in or higher-speed connections.
- 27. Remote access to Confidential Information or PII, or potentially Confidential Information or PII, must follow these additional requirements unless waived in writing by the CIO.

#### **Incident and Event Reporting**

28. Promptly report suspicions or concerns about IT security violations (e.g., virus infection, data breach, etc.), to any of the following: IT Security (in person or via email to <a href="mailto:netsec@usac.org">netsec@usac.org</a>); USAC Service Desk; your sponsor.

Failure to comply with these Rules of Behavior, USAC's IT Security Policy, sub-policies or procedures may result in disciplinary actions including termination of employment and/or administrative action as well as legal action.

Print Name

Date

User signature

Date

# ATTACHMENT 3: USAC CONFIDENTIALITY AGREEMENT

#### **USAC Confidentiality Agreement**

- 1. I recognize and acknowledge that as a, contractor, subcontractor, consultant, agent, or an employee or other representative thereof (collectively, "a Contractor") for the Universal Service Administrative Company ("USAC"), I may have access to Confidential Information, as that term is defined in Appendix A to this Confidential Information Use and Disclosure Agreement ("Confidentiality Agreement").
- 2. I acknowledge and agree that I will treat any Confidential Information in the manner set forth in this Confidentiality Agreement. I acknowledge and agree that this obligation applies to the treatment of all Confidential Information to which I obtain access while working as a Contractor for or on behalf of USAC, regardless of the form of the Confidential Information or the manner in which I obtain access to it. I acknowledge and agree that my obligations with respect to confidential information apply to oral and written communications, drafts and final documents, information obtained directly or indirectly, and information obtained pursuant to or outside of my job responsibilities if I obtained the information as a result of my relationship with USAC.
- 3. I acknowledge and agree that my obligation to treat Confidential Information in the manner set forth in this Confidentiality Agreement will continue even if I am no longer a Contractor.
- 4. I acknowledge and agree that I will not use Confidential Information for any purpose other than a legitimate business purpose of USAC.
- 5. I acknowledge and agree that, except as provided in paragraphs 6 and 7 herein or as authorized by the USAC Chief Executive Officer or the USAC General Counsel, or in either one's absence, a respective designee, I will not disclose Confidential Information to any person or entity other than: (a) the provider of the Confidential Information at issue, or (b) an authorized Contractor who has executed a confidentiality agreement with USAC.
- 6. I acknowledge and agree that this Confidentiality Agreement shall not apply to requests for Confidential Information made by an employee of the Federal Communications Commission ("FCC"), except that I may not disclose Personally Identifiable Information (as that term is defined in Appendix A to this Confidentiality Agreement) without the express advance written approval of the USAC Director of Human Resources or the USAC General Counsel, or in either one's absence, a respective designee.
- 7. I acknowledge and agree that, subject to the notice requirement in paragraph 8 below, this Confidentiality Agreement shall not prevent disclosure of Confidential Information in response to an official request from the Comptroller General of the United States, the Government Accountability Office, or the United States Congress or a Committee or Subcommittee thereof, except that I may not disclose Personally Identifiable Information without the express advance written approval of the USAC Director of Human Resources or the USAC General Counsel, or in either one's absence, a respective designee.

- 8. I acknowledge and agree that if I receive a subpoena or any other request or demand for Confidential Information, I will take all reasonable and appropriate steps to ensure that the request is submitted within one business day of receipt, and prior to any disclosure of such information or records, to the USAC General Counsel, or in the USAC General Counsel's absence, a respective designee.
- 9. I acknowledge and agree that if I know or have a reasonable basis for believing that any Contractor is using or disclosing Confidential Information in violation of this Confidentiality Agreement, I will immediately so notify the USAC General Counsel.
- 10. I acknowledge and agree that if I intentionally or unintentionally disclose any Confidential Information in violation of this Confidentiality Agreement, I will immediately so notify the USAC General Counsel.
- 11. I acknowledge and agree that if I am uncertain or have questions about my obligations under this Confidentiality Agreement, I will immediately seek advice from the USAC Director of Human Resources or the USAC General Counsel.
- 12. I acknowledge and agree that any violation of this Confidentiality Agreement may subject me to disciplinary action, including suspension or termination of employment, and civil and criminal liability.
- 13. I acknowledge and agree that signing this Confidentiality Agreement is a condition of my working as a Contractor for USAC. I acknowledge and agree that USAC may modify this Confidentiality Agreement and require me to execute the modified version.
- 14. I acknowledge and agree that upon completion or termination of my relationship as a Contractor for USAC, I will return to the USAC General Counsel, the USAC Director of Human Resources, or other person designated by either of them, any Confidential Information in my possession.
- 15. I acknowledge and agree that this Confidentiality Agreement is binding upon me as of the date of my signature, that any modification to this Confidentiality Agreement is binding on me as of the date that I sign such modified version, and that my obligations under the Confidentiality Agreement, including any modifications, continue through and beyond the termination of my position as a Contractor and for as long as I have in my possession, access to, or knowledge of Confidential Information. I further acknowledge and agree that USAC may, in its sole discretion, modify Appendix A and such modification(s) shall be effective and enforceable against me following written notice to me, which may be by any reasonable method, including but not limited to hand delivery, mail, courier service, email, or facsimile, and that my signature or agreement is not required for the modification to Appendix A to be effective and binding on me.
- 16. If any provision of this Confidentiality Agreement is determined by a court of competent jurisdiction to be invalid or unenforceable, that provision shall be deemed stricken and the remainder of the Confidentiality Agreement shall continue in full force and effect as if it had been executed without the invalid provision.

Acknowledged and agreed:

By (signature):
-----------------

Name (print):

Date:

#### CONFIDENTIALITY AGREEMENT - APPENDIX A

Personally Identifiable Information is defined as information whose disclosure would constitute an unwarranted invasion of personal privacy, including but not limited to, personnel records, salary and compensation information, medical records, social security number or residential address. In the event of a question about whether disclosure would constitute an unwarranted invasion of personal privacy, the USAC General Counsel or his or her designee will use for guidance the standards set forth in 47 C.F.R. § 0.457(f) and decisions made thereunder.

Confidential Information is defined as:

- Information, data, material, or communications in any form or format, whether tangible or intangible, including notes, analyses, data, compilations, studies, or interpretations (collectively referred to hereafter as "Information") and any data, material or communications in any form or format, whether tangible or intangible, that contains, reflects, or is derived from or based upon any information or is related to internal USAC management matters, including but not limited to USAC program integrity procedures, if disclosure is reasonably likely to interfere with or prejudice the performance of the internal USAC management functions.
- 2. Information related to the development of statements of work or evaluation criteria for USAC or FCC procurements (but not final solicitation or procurement documents that are formally released to one or more prospective bidders or Offerors), contractor bids or proposals, evaluation of bidders or Offerors, selection of contractors, or the negotiation of contracts.
- 3. Information that is excluded by applicable statute or regulation from disclosure, provided that such statute (a) requires that the information be withheld from the public in such a manner as to leave no discretion on the issue, or (b) establishes particular criteria for withholding or refers to particular types of information to be withheld. Such information includes copyrighted or trademarked information.
- 4. Information containing trade secrets or commercial, financial or technical information that (a) identifies company-specific (i.e., non-aggregated) proprietary business information about a Universal Service Fund (USF) contributor (or a potential contributor) or its parent, subsidiary, or affiliate, and (b) has not previously been made publicly available.
- 5. Information concerning USAC relationships with financial institutions, including but not limited to, account locations, identifiers, balances, transaction activity and other account information and any advice or guidance received from such institutions.
- 6. Information regarding or submitted in connection with an audit or investigation of a USF contributor, potential USF contributor, USF beneficiary, applicant for USF support, or USAC Staff Person.
- 7. Information to which USAC, the FCC, or any other government agency might assert a claim of privilege or confidentiality, including but not limited to attorney-client communications, information that constitutes work product or reflects USAC, FCC or other government agency decision-making processes, including law enforcement investigations and program compliance matters. Such information includes but is not limited to internal USAC information, information exchanged between USAC and the FCC or another government agency and information exchanged between two or more government agencies in any form, including but not limited to letters, memoranda, draft settlement documents, and working papers of USAC, the FCC, other government agencies, and their respective staff.
- 8. Information that was submitted with a corresponding written request for confidential treatment, protection, or nondisclosure, including, but not limited to, submissions marked "proprietary," "privileged," "not for public disclosure," or "market sensitive information," unless and until such request is denied.
- 9. Information developed in security investigations. Such information is the property of the investigative agency and may not be made available for public inspection without the consent of the investigative agency.