

# Rural Health Care Committee Briefing Book

Monday, October 27, 2025

4:00 p.m. - 4:45 p.m. Eastern Time

Available For Public Use

Universal Service Administrative Company

700 12th Street, N.W., Suite 900

Washington, D.C. 20005

# Universal Service Administrative Company Rural Health Care Committee Quarterly Meeting Agenda

Monday, October 27, 2025 4:00 p.m. – 4:45 p.m. Eastern Time USAC Offices 700 12th Street, N.W., Suite 900 Washington, D.C. 20005

		OPEN SESSION  Available for Public Use	Estimated Duration in Minutes
Chair	a1.	<ul> <li>Consent Items (each available for discussion upon request):</li> <li>A. Approval of Rural Health Care Committee Meeting Minutes of July 28, 2025</li> <li>B. Approval of moving all <i>Executive Session</i> items into <i>Executive Session</i></li> </ul>	5
Mark	a2.	Approval of Rural Health Care Support Mechanism 1st Quarter 2026 Programmatic Budget and Demand Projection for the October 31, 2025, FCC Filing	5
Mark	i1.	Rural Health Care Business Update <ul><li>Q3 2025 Accomplishments</li><li>Q4 2025 Plans</li></ul>	20

		INFORMATION ONLY  Available for Public Use	Estimated Duration in Minutes
Mark	i2.	Rural Health Care Business Update (Continued)  • Roadmap  • Appendix A: Rural Health Care Metrics	_
Teleshia	i3.	Information on Three USAC Internal Audit Division Rural Health Care Support Mechanism Beneficiary Audit Reports	_

		<u>Executive Session</u> Confidential – <i>Executive Session Recommended</i>	Estimated Duration in Minutes
Mark	i4.	Rural Health Care Business Update Verbal (Continued)	10

### **Next Scheduled USAC Rural Health Care Committee Meeting**

Monday, January 26, 2025 USAC Offices, Washington, D.C.

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### **Universal Service Administrative Company Rural Health Care Committee Meeting**

#### **ACTION ITEM**

#### **Consent Items**

### **Action Requested**

The Rural Health Care Committee (Committee) of the USAC Board of Directors (Board) is requested to approve the consent items listed below.

### **Discussion**

The Committee is requested to approve the following items using the consent resolution below:

- A. Committee meeting minutes of July 28, 2025 (see Attachment A)
- **B.** Approval of moving the *Executive Session* items into *Executive Session*:
  - (1) i4. Rural Health Care Business Update (Continued). USAC management recommends that this item be discussed in Executive Session because it may involve discussion of specific internal controls or confidential company data or internal rules and procedures concerning the administration of the universal service support mechanisms, where discussion of the matter in open session would result in disclosure of confidential techniques and procedures that would compromise program integrity.

Upon request of a Committee member, the above items are available for discussion by the Committee.

#### **Recommended USAC Rural Health Care Committee Action**

APPROVAL OF THE FOLLOWING RESOLUTIONS:

**RESOLVED**, that the Rural Health Care Committee of the USAC Board of Directors hereby approves: (1) the Committee meeting minutes of July 28, 2025; and (2) discussion in *Executive Session* of the item noted above.

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### UNIVERSAL SERVICE ADMINISTRATIVE COMPANY 700 12th Street, N.W., Suite 900 Washington, D.C. 20005

### RURAL HEALTH CARE COMMITTEE MEETING Monday, July 28, 2025

### (DRAFT) MINUTES<sup>1</sup>

The quarterly meeting of the Rural Health Care Committee (Committee) of the USAC Board of Directors (Board) was held at USAC's offices in Washington, D.C., on Monday, July 28, 2025. Mr. Dan Kettwich, Vice Chair, called the meeting to order at 12:16 p.m. Eastern Time, with a quorum of five of the eight committee members present.

Green, Anisa Semmler, Kara Kettwich, Dan Waller, Jeff – by telephone Sekar, Radha – Chief Executive Officer

Members of the Committee not present:

Freeman, Sarah Thompson. Mona Wibberly, Dr. Kathy –Chair

Other Board members and officers of the corporation present:

Beyerhelm, Chris – Vice President and Chief Administrative Officer

Butler, Stephen – Vice President if Shared Services

Chalk, Indra – Member of the Board

Davis, Craig – Vice President of Schools and Libraries

Delmar, Teleshia – Vice President of Audit and Assurance

Gaither, Victor – Vice President of High Cost

Garber, Michelle – Vice President of Finance, Chief Financial Officer, and Assistant Treasurer

Gregory, Amber – Member of the Board

Hutchinson, Kyle – Vice President of IT and Chief Information Officer

Mason, Ken – Member of the Board

O'Brien, Tim – Vice President of Lifeline

Schell, Julie Tritt – Member of the Board

Sweeney, Mark – Vice President of Rural Health Care

<sup>&</sup>lt;sup>1</sup> Draft resolutions were presented to the Committee prior to the Committee meeting. Where appropriate, non-substantive changes have been made to the resolutions set forth herein to clarify language, or to correct grammatical or spelling errors.

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Wade, Dr. Joan – Member of the Board Wein, Olivia – Member of the Board Williams, Erin - Vice President, General Counsel, and Assistant Secretary

### Others present:

NAME	COMPANY
Allison, Sarah	USAC
Ayer, Catriona	USAC
Babin, Hunter – by telephone	TCI
Batemon, Lanelle – <i>by telephone</i>	Institute for Digital Health & Innovation – UAMS-e-Link
Bauman, Sarah – by telephone	Utah Education and Telehealth Network
Borg, Jeanenne	USAC
Braxton, Carolyn	USAC
Brown, Caroline <i>–by telephone</i>	SmartWave Technologies
Calhoun, Mitch	USAC
Carroll, Kathy – by telephone	Federal Funding Advisor, LLC
Claxton, Naomi	USAC
Cleveland, John – by telephone	Federal Funding Advisor, LLC
Corra, Kristen – by telephone	Schools, Health & Libraries Broadband
	Coalition
Corriher, Kim – <i>by telephone</i>	Southern Ohio Health Care Network
Faunce, Donna	USAC
Goode, Vernell	USAC
James, Sonam	FCC
King, Ryan	USAC
McCornac, Carolyn	USAC
Morgan, Meredith	USAC
Nuzzo, Patsy	USAC
Portillo, Jennifer	USAC
Rivera, Daniel	HPE Aruba Networking
Sadirkhanova, Sabina – by telephone	USAC
Schrader, Theresa – by telephone	Broadband Legal Strategies, LLC
Smith, Chris	USAC
Starker, Ian – by telephone	GCI
Staurulakis, Chresanthe	USAC
Turner, Trey – by telephone	Espy Services
Walsh, Jeff	USAC
Whalen, Taylor – by telephone	ProInfoNet
Yarman, Don – by telephone	Ohio Public Library Information Network

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#### **OPEN SESSION**

All materials from *Open Session* can be found on the <u>USAC website</u>.

- **a1.** Consent Items. Mr. Kettwich presented this item to the Committee.
  - **A.** Approval of the Rural Health Care Committee meeting minutes of April 28, 2025.
  - **B.** Approval of moving one *Executive Session* item into *Executive Session*:
    - (1) **i4.** Rural Health Care Business Update (Continued). USAC management recommends that this item be discussed in Executive Session because it may involve discussion of specific internal controls and/or confidential company data that would constitute a discussion of internal rules and procedures.

On a motion duly made and seconded, and after discussion, the Committee adopted the following resolutions:

**RESOLVED,** that the Rural Health Care Committee of the USAC Board of Directors hereby approves: (1) the Committee meeting minutes of April 28, 2025; and (2) discussion in *Executive Session* of the item noted above.

**Approval of Rural Health Care Support Mechanism 4th Quarter 2025 Programmatic Budget and Demand Projection for the August 1, 2025, FCC Filing.** Mr. Sweeney presented this item for consideration. The presentation included a written report on USAC management's recommendations for the Rural Health Care Mechanism 4th Quarter 2025 programmatic budget and demand projection for the August 1, 2025 quarterly FCC Filing.

On a motion duly made and seconded, and after discussion, the Committee adopted the following resolutions:

**RESOLVED**, that the USAC Rural Health Care Committee approves a 4th Quarter 2025 Rural Health Care Support Mechanism direct program budget of \$4.68 million; and

**RESOLVED FURTHER**, that the USAC Rural Health Care Committee directs USAC staff to submit a collection requirement of \$4.68 million for Rural Health Care Support Mechanism administrative costs in the required August 1, 2025, filing to the Federal Communications Commission on

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behalf of the Committee; and

RESOLVED FURTHER, that the USAC Rural Health Care Committee, having reviewed at its meeting on July 28, 2025, the 4th Quarter 2025 Rural Health Care Support Mechanism demand estimate of \$181.09 million, hereby directs USAC staff to proceed with the required August 1, 2025 filing to the Federal Communications Commission on behalf of the Committee. USAC staff may make adjustments if the total variance for the Rural Health Care Support Mechanism is equal to or less than \$1 million or may seek approval from the Committee Chair to make adjustments if the total variance is greater than \$1 million, but not more than \$2 million.

- **i1. Rural Health Care Business Update.** Mr. Sweeney presented PowerPoint slides to the Committee providing and update on the following:
  - Q2 2025 Accomplishments
  - Q3 2025 Program Plans
- **i2. Rural Health Care Business Update** (*Continued*). This item was provided for *information purposes only*. No discussion was held. Mr. Kettwich noted that the Rural Health Care materials listed below would be made public and posted to the USAC website.
  - Roadmap
  - Appendix A: Rural Health Care Metrics
- i3. Information on Four USAC Internal Audit Division Rural Health Care Support Mechanism Beneficiary Audit Reports. This item was provided for information purposes only. No discussion was held. Mr. Kettwich noted that the Rural Health Care Audit Briefing Book would be made public and posted to the USAC website.

At 12:37 p.m. Eastern Time, on a motion duly made and seconded, the Committee moved into *Executive Session* for the purpose of discussing confidential items. Only members of the Board and FCC and USAC staff were present.

#### **EXECUTIVE SESSION**

**i4. Rural Health Care Business Update** (*Continued*). Mr. Hutchinson provided an updated on the My Portal decommissioning and Mr. Sweeney provided an analysis on funding year 2025 preliminary demand.

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### **OPEN SESSION**

At 12:45 p.m. Eastern Time, the Committee moved out of *Executive Session* and immediately reconvened in *Open Session*, at which time Mr. Kettwich reported that, in *Executive Session*, the Committee discussed item i4.

On a motion duly made and seconded, the Committee adjourned at 12:45 p.m. Eastern Time.

/s/ Erin Williams
Assistant Secretary

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## **Universal Service Administrative Company Rural Health Care Committee Meeting**

#### **ACTION ITEM**

Approval of Rural Health Care Support Mechanism
1st Quarter 2026 Programmatic Budget and Demand Projection for the
October 31, 2025 FCC Filing

### **Action Requested**

The Rural Health Care Committee (Committee) of the USAC Board of Directors (Board) is requested to approve a 1st Quarter 2026 (Q1 2026) programmatic budget and demand projection for the Rural Health Care Support Mechanism for submission to the Federal Communications Commission (FCC) in USAC's October 31, 2025, quarterly filing.

#### **Discussion**

On a quarterly basis, USAC is required to submit to the FCC each program's budget<sup>1</sup> and projected demand for the upcoming quarter.<sup>2</sup>

### Funding Requirement

USAC estimates the Q1 2026 funding requirement for the Rural Health Care Support Mechanism as follows:

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<sup>&</sup>lt;sup>1</sup> 47 C.F.R. § 54.715(c).

<sup>&</sup>lt;sup>2</sup> 47 C.F.R. § 54.709(a)(3).

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Table A. Program Funding Requirement

		Increase/		
(in millions)	Q4 2025	(Decrease)	Q1 2026	Notes
Steady State:				
Program Funding Requirement	\$171.64	\$1.92	\$173.56	See Note 1
				and Table B
Adjustments	0.00	0.00	0.00	
New Requirements:				
N/A	0.00	0.00	0.00	
Total Program Funding	\$171.64	\$1.92	\$173.56	
Requirement				
Prior Period Adjustments (difference b	etween proje	ctions and act	uals):	
Billings	\$0.86	\$1.01	\$1.87	
Interest Income	(0.03)	(0.01)	(0.04)	
Bad Debt Expense	(0.71)	(0.98)	(1.69)	
Total Prior Period Adjustments	\$0.12	\$0.02	\$0.14	
USAC Administrative Expenses <sup>3</sup>	\$9.33	(\$1.92)	\$7.41	See Table D
<b>Total Funding Requirement</b>	\$181.09	\$0.02	\$181.11	

**Note 1:** On March 7, 2025, the FCC announced a funding cap for Funding Year 2025 of \$723.89 million. The Program Funding Requirement represents one quarter of the Funding Year 2025 cap, less USAC administrative costs. See Table B below for additional details.

Table B. Funding Year 2025 Program Funding Requirement

-	Fund Year	Notes
(in millions)	2025	
Funding Year 2025 Cap	\$723.89	See Note 1
Quarterly Funding Requirement for Funding Year 2025	180.97	
Less USAC Administrative Costs, which are covered within the	(7.41)	
Funding Cap	, ,	
Q1 2026 Program Funding Requirement	\$173.56	

Note 2: The Funding Year 2025 filing window closed on June 2, 2025. Based on applications received within the filing window, demand for Funding Year 2025 of \$787.21 million exceeds the funding cap. Funds available to carry forward to Funding Year 2025 as of May 31, 2025 are set forth in the table below. Based on guidance provided by the FCC, USAC will carry forward up to \$129.30 million in unused funds from prior funding years to the extent necessary to satisfy

<sup>&</sup>lt;sup>3</sup> Administrative costs are covered within the funding cap.

<sup>&</sup>lt;sup>4</sup> See Wireline Competition Bureau Announces E-Rate and RHC Programs' Inflation-Based Caps for Funding Year 2025, CC Docket No. 02-6, WC Docket No. 02-60, Public Notice 25-199, (Mar. 7, 2025).

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funding year 2025 RHC Program demand above the cap.

**Note 3:** Table C represents the change in available funding as of May 31, 2025.

Table C. Funding Year 2025 Available Roll Forward

(in millions)	Net Change
Unused Funds	
Remaining Available Funds from Prior Fund Year	(\$188.77)
Reserved Funds	
a. Pending Applications to Process	136.33
b. Unliquidated Obligations (ULOs)	201.30
c. Appeals Reserve - USAC Appeals	(14.58)
d. Appeals Reserve - FCC Appeals	(4.98)
<b>Total Unused Funds</b>	\$129.30

Based on the projected burn rate, USAC estimates the following Q1 2026 programmatic budget:

Table D. Quarterly Programmatic Budget

Table B. Quarterry	Q4 2025	Increase/	Q1 2026	Notes
(in millions)	Budget	(Decrease)	Budget	11000
Direct Program Costs				
Employee Expenses	\$2.13	(\$0.25)	\$1.88	
Professional Services	0.87	(0.81)	0.06	
General & Administrative	0.01	(0.01)	0.00	See Note 4
<b>Total Direct Program Costs</b>	\$3.01	(\$1.07)	\$1.94	
<b>Direct Assigned Costs</b>				
Employee Expenses	\$0.50	(\$0.09)	\$0.41	
Professional Services	0.98	0.03	1.01	
General & Administrative	0.19	0.14	0.33	See Note 4
<b>Total Direct Assigned Costs</b>	\$1.67	\$0.08	\$1.75	
<b>Total Direct Program &amp; Direct Assigned Costs</b>	\$4.68	(\$0.99)	\$3.69	
Common Allocated Costs	\$4.65	(\$0.93)	\$3.72	
<b>Total Programmatic Budget</b>	\$9.33	(\$1.92)	\$7.41	

**Note 4:** General & Administrative expenses include meetings and conferences and software licenses.

A comparison of actual expenditures to the budget for the nine months ending September 30, 2025 is provided in **Attachment 1.** 

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#### Recommendation

USAC management recommends that the Committee approve the Q1 2026 budget and projection of demand as proposed.

#### **Recommended Rural Health Care Committee Actions**

APPROVAL OF THE FOLLOWING RESOLUTIONS:

**RESOLVED**, that the USAC Rural Health Care Committee approves a 1st Quarter 2026 Rural Health Care Support Mechanism direct program budget of \$3.69 million; and

**RESOLVED FURTHER**, that the USAC Rural Health Care Committee directs USAC staff to submit a collection requirement of \$3.69 million for Rural Health Care Support Mechanism administrative costs in the required October 31, 2025, filing to the Federal Communications Commission on behalf of the Committee; and

RESOLVED FURTHER, that the USAC Rural Health Care Committee, having reviewed at its meeting on October 27, 2025, the 1st Quarter 2026 Rural Health Care Support Mechanism demand estimate of \$181.11 million, hereby directs USAC staff to proceed with the required October 31, 2025 filing to the Federal Communications Commission on behalf of the Committee. USAC staff may make adjustments if the total variance for the Rural Health Care Support Mechanism is equal to or less than \$1 million or may seek approval from the Committee Chair to make adjustments if the total variance is greater than \$1 million, but not more than \$2 million.

ACTION Item #aRHC02 Attachment 1 10/27/2025 Page 5 of 5

#### **ATTACHMENT 1**

### **Rural Health Care Administrative Costs and Headcount**

Comparison of Actual Expenditures and Headcount to the Budget for the Nine Months Ending September 30, 2025

	FTE	FTE	FTE	YTD	YTD	
(\$ in millions)	Actual	Budget	Variance	Actual	Budget	Variance
Direct Program Costs						
Employee Expenses	52	51	(1)	\$5.49	\$5.51	\$0.02
Professional Services (Note 5)				1.03	1.99	0.96
General & Administrative (Note 6)				0.00	0.00	0.00
<b>Total Direct Program Costs</b>				\$6.52	\$7.50	\$0.98
<b>Direct Assigned Costs</b>						
Employee Expenses	8	8	0	\$1.22	\$1.21	(\$0.01)
Professional Services (Note 5)				4.01	3.45	(0.56)
General & Administrative (Note 6)				0.98	0.58	(0.40)
<b>Total Direct Assigned Costs</b>				\$6.21	\$5.24	(\$0.97)
<b>Total Direct Program &amp; Direct Assigned Costs</b>	60	59	(1)	\$12.73	\$12.74	\$0.01
Common Allocated Costs (Note 7)				\$12.51	\$12.75	\$0.24
Total Programmatic Budget				\$25.24	\$25.49	\$0.25

- **Note 5:** Direct Program Professional Services include business process outsourcing (BPO). Direct Assigned Professional Services include beneficiary & contribution audit program audits, and IT contract labor.
- Note 6: General & Administrative expenses include reference materials and software licenses.
- **Note 7:** Common costs include costs not directly attributable to a program and are allocated based on the Cost Allocation Methodology, which allocates costs based 50% on direct program costs in the prior year and 50% on program demand in the prior year. Actual common allocated costs reflect a reduction for costs allocated to the appropriated programs.



# **Rural Health Care (RHC) Committee**

**RHC Business Update** 

Open Session

October 27, 2025

# **Agenda**

- Q3 2025 Accomplishments
- Q4 2025 Program Plans

# **Q3 2025 Accomplishments**

- Operations
  - Commitments for Funding Year (FY) 2025
    - 75 percent overall complete as of October 1, 2025
    - Healthcare Connect Fund (HCF) 72 percent volume and 48 percent dollars complete
    - Telecom 91 percent volume and 86 percent dollars complete
    - Telecom workable to be complete by October 31
    - Moving Telecom reviewers to Healthcare Connect Fund, retraining as necessary

# Q3 2025 Accomplishments (Continued)

# Appeals

- Current appeal backlog increased in Q3 2025 due to increased appeal submissions (total received 36, total completed 28), current appeals backlog is 122 with 87 of that over 90 days old. The oldest appeal is from October 16, 2024.
- Outreach and Training
  - Conducted eight webinars for both applicants and service providers on topics including Requests for Services, Service Provider training, and Invoicing Best Practices.
- Modernization
  - Completed several releases of Telecom post-commitment activity in RHC Connect, including Service Provider Identification Number (SPIN) changes, service substitutions, and invoice filing deadline extensions.
  - Enacted enhancements to the Letter of Agency/Letter of Exemption processes in August and Entitlements in October 2025.

# **Q4 2025 Program Plans**

- Operations
  - Continue processing FY2025 applications towards goal of 95 percent workable complete by end of year
- Modernization
  - Complete remaining Telecom post-commitment activities and invoicing activities in RHC Connect
  - Moving to Appeals automation and enhancements in CY2026
- Connected Care Program Pilot
  - Final Applications to be submitted before December 31, 2025
  - Invoices to be submitted by June 29, 2026
- Program Integrity
  - Implementing corrective action plans based on the Fraud Risk Assessment





# **Rural Health Care (RHC) Committee**

**RHC Business Update** 

Open Session - Information Only

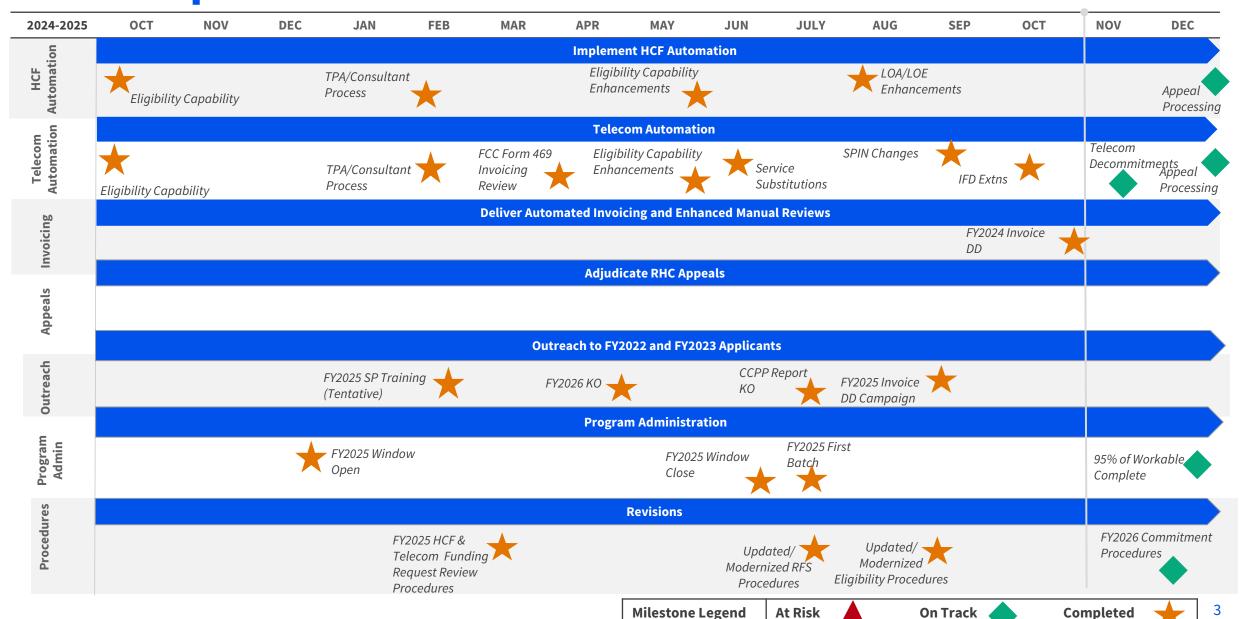
October 27, 2025

# **Agenda**

- Roadmap
- Appendix: RHC Program Metrics

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# Roadmap



# **Appendix A: RHC Program Metrics**

HCF Pre-Commitment (Data as of September 30, 2025)

Funding Year			Q1	Q2	Q3	Q4	Total
	2025	Demand	6,649	6,264	33	0	12,956
		Requested Dollars	\$134,420,533	\$389,351,917	\$867,670		\$524,640,121
Requested		Avg. Days Outstanding	89	88	89		89
Requ	2024       Demand       8,399       4,110       4       6         Requested Dollars       \$209,113,746       \$285,845,486       \$60,329       \$3         Avg. Days Outstanding	6	12,519				
		Requested Dollars	\$209,113,746	\$285,845,486	\$60,329	\$3,619,877	\$498,639,438
		Avg. Days Outstanding					
	2025	Reviewed Apps.	3	10	9,614		9,627
wed		Reviewed Dollars	\$24,657		\$180,073,688		\$180,098,345
Reviewed	2024	Reviewed Apps.		3,159	7,200	2,002	12,361
		Reviewed Dollars		\$30,099,770	\$142,048,162	\$113,278,181	\$285,426,114

# **Appendix A: RHC Program Metrics (Continued)**

HCF Post-Commitment (Data as of September 30, 2025)

Calend	lar Year		Q1	Q2	Q3	Q4	Total	
	2025	Invoice Counts	4,303	2,560	9,012		15,875	
itted		Invoice Dollars	\$101,109,638	\$36,370,553	\$148,530,965		\$286,011,156	
Submitted	2024	Invoice Counts	4,098	2,291	8,496	3,610	18,495	
		Invoice Dollars	\$80,888,131	\$43,557,794	\$108,707,519	\$60,035,735	\$293,189,179	
	2025	Invoice Counts	4,213	2,519	8,016		14,748	
Disbursed		Invoice Dollars	\$87,184,830	\$31,510,276	\$100,180,258		\$218,875,364	
	2024	Invoice Counts	4,037	2,247	8,398	3,562	18,244	
		Invoice Dollars	\$75,492,077	\$40,162,405	\$104,276,782	\$59,245,780	\$279,177,044	

# **Appendix A: RHC Program Metrics (Continued)**

Telecom Pre-Commitment (Data as of September 30, 2025)

Fund Year		Q1	Q2	Q3	Q4	Total	
	2025	Demand	519	1,044	2		1,565
Requested		Requested Dollars	\$109,996,759	\$169,998,892	\$67,344		\$280,062,995
Requ	2024	Demand	662	1,118			1,780
		Requested Dollars	\$135,038,131	\$114,048,940			\$249,087,070
	2025	Reviewed Applications	7	16	1,384		1,407
wed		Reviewed Dollars	\$129,656	\$13,095,658	\$222,975,497		\$236,200,811
Reviewed	2024	Reviewed Applications	2	105	603	594	1,304
		Reviewed Dollars	\$0	\$35,905,770	\$146,420,244	\$28,107,380	\$210,433,394

# **Appendix A: RHC Program Metrics (Continued)**

Telecom Post-Commitment (Data as of June 30, 2025)

Calendar Year			Q1	Q2	Q3	Q4	Total
Submitted	2025	Invoice Counts	592	550	790		1,932
		Invoice Dollars	\$78,583,708	\$67,413,886	\$56,353,217		\$202,350,810
		Invoice Counts	217	202	311	433	1,163
		Invoice Dollars	\$74,689,070	\$53,204,293	\$59,214,593	\$57,300,388	\$244,408,344
Disbursed	2025	Invoice Counts	592	550	593		1,735
		Invoice Dollars	\$78,583,708	\$67,413,886	\$52,746,098		\$198,743,691
	2024	Invoice Counts	217	201	311	431	1,160
		Invoice Dollars	\$74,689,070	\$53,204,293	\$59,214,593	\$57,300,368	\$244,408,324

