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UNIVERSAL SERVICE ADMINISTRATIVE COMPANY

Federal Universal Service Support Mechanisms Fund Size Projections for Second Quarter 2020

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January 31, 2020

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BEFORE THE FEDERAL COMMUNICATIONS COMMISSION WASHINGTON, D.C.

FEDERAL UNIVERSAL SERVICE SUPPORT MECHANISMS FUND SIZE PROJECTIONS FOR SECOND QUARTER 2020

INTRODUCTION

The Universal Service Administrative Company (USAC) hereby submits the federal Universal Service Support Mechanisms fund size and administrative cost projections for the second quarter of calendar year 2020 (2Q2020), in accordance with Section 54.709 of the Federal Communications Commission's (FCC or Commission) rules.¹

USAC is the not-for-profit corporation responsible for administering the federal Universal Service Fund (USF) and the following Universal Service Support Mechanisms (also referred to as "Support Mechanisms" or "Programs"): High Cost, Low Income, Rural Health Care, and Schools and Libraries.² USAC also performs the billing, collection, and disbursement functions for the Support Mechanisms.³

Upon approval of the quarterly funding requirements for the Support Mechanisms, the projected administrative expenses, and the submission of the contribution base amount, the Commission will establish a quarterly contribution factor. USAC will bill USF contributors on a monthly basis for their individual obligations based on the approved contribution factor, collect amounts owed from contributors, and distribute funds to eligible recipients based on the schedules filed herein.⁴

¹ 47 C.F.R. § 54.709(a)(3).

² 47 C.F.R. § 54.701.

^{3 47} C.F.R. § 54.702(b)

⁴ See 47 C.F.R. §§ 54.709(a)(3), 54.201, 54.203, 54.301-54.307, 54.407, 54.413, 54.515.

ADMINISTRATIVE EXPENSES AND INTEREST INCOME PROJECTION

ADMINISTRATIVE EXPENSES

Section 54.709(a)(3) of the Commission's rules requires USAC to submit its projected quarterly budget at least 60 days prior to the start of the quarter.⁵ USAC includes any costs that can be directly attributed to the High Cost, Low Income, Rural Health Care, and Schools and Libraries Support Mechanisms in the projected administrative expenditures of each mechanism. USAC's remaining joint and common costs, including costs associated with the billing, collection, and disbursement of funds, are included in the projected administrative expenditures of the respective support mechanisms based on USAC's methodology for allocating costs submitted to the Commission.⁶

USAC projects a consolidated budget of \$60.91 million for 2Q2020. Direct costs for all support mechanisms total \$36.95 million and are listed for each mechanism in the chart provided below. Joint and common costs (including billing, collection, and disbursement activities) total \$23.96 million and are listed in the chart below based on the allocation methodology on file with the Commission.

⁵ 47 C.F.R. § 54.709(a)(3).

⁶ On January 1, 2006, USAC implemented a revised methodology for allocating joint and common costs that was filed with the Commission on October 3, 2005. *See* Letter from D. Scott Barash, USAC, to Marlene Dortch, FCC, CC Docket Nos. 97-21 *et al.* (Oct. 3, 2005) (explaining revisions to USAC's method for allocating joint and common administrative costs among the four Universal Service Support Mechanisms).

USF Mechanism	Direct Costs	USAC Common Costs	Total
High Cost	\$7.52	\$8.82	\$16.34
Low Income	\$12.77	\$4.98	\$17.75
Rural Health Care	\$3.60	\$1.81	\$5.41
Schools & Libraries	\$13.06	\$8.35	\$21.41
Total	\$36.95	\$23.96	\$60.91

2Q2020 Administrative Expenses (in millions) – Budgeted

Appendix M01 provides USAC's administrative expenditures budget for 2Q2020.

FUND ACTIVITY

Appendix M02 provides the fund size projections for 2Q2020. Appendices M03 and M04 provide 2019 year-to-date statements of fund activity on a cash and accrual basis, respectively.

EFFORTS TO PREVENT AND REDUCE IMPROPER PAYMENTS

USAC has established a foundation of processes, systems, procedures, and outreach activities to prevent or reduce "improper" payments as defined by the Improper Payments Information Act of 2002 (Pub. L. No. 107-300).⁷ USAC initiated efforts, consistent with its February 28, 2008 letter to the Commission, to identify additional measures to prevent or reduce potential improper payments and to allocate the additional resources needed to implement such measures.⁸ Commission staff directed USAC to report its progress in implementing proposed actions to prevent or reduce improper payments and to project the anticipated administrative costs of such actions on a quarterly basis.⁹

The steps initiated by USAC include additional oversight and managerial controls,

⁷ See Improper Payments Information Act of 2002, Pub. L. No. 107-300, 116 Stat 2350 (2002).

⁸ See Letter from D. Scott Barash, Acting Chief Executive Officer, USAC, to Anthony Dale, FCC Managing Director (Feb. 28, 2008) (concerning suggested additional steps to reduce or prevent improper payments).

⁹ See Letter from Anthony Dale, FCC Managing Director, to D. Scott Barash, Acting Chief Executive Officer, USAC (Aug. 18, 2008).

strengthened audit and investigative techniques, improved information technology tools, and more effective use of outreach resources. In 2Q2020, USAC will continue efforts identified and initiated during the previous years. These efforts include, but are not limited to:

1. Assessing and strengthening USAC's internal controls

USAC's Internal Controls Team is responsible for testing key controls of USAC's processes. USAC's Audit and Assurance Division (AAD) has a Strategic Audit function that is responsible for assessing business operations. USAC's Enterprise Portfolio Management Office (EPMO) tracks the completion of the remediation activities and corrective action plans for all control deficiencies developed in response to internal and external testing results. EPMO established a framework for an Enterprise Risk Management (ERM) program at USAC. The EPMO, Internal Controls, and AAD groups meet with USAC Leadership quarterly through the Risk Management Council to report on risk-related functions in the enterprise.

2. Strengthening audit and investigative techniques

The FCC's Office of Managing Director (OMD) directed USAC to implement an assessment program to determine the rate of improper payments made to universal service support mechanism beneficiaries to support the FCC's reporting requirements under the Improper Payments Elimination and Recovery Improvement Act (IPERIA)¹⁰ and to assess universal service support mechanism beneficiary compliance with FCC regulations.¹¹ USAC successfully implemented an assessment program, known as the Payment Quality Assurance (PQA) Program, in August 2010.

¹⁰ See Improper Payments Elimination and Recovery Improvement Act of 2012, Pub L. No. 112-248, 126 Stat. 2390 (2013). On January 10, 2013, the Improper Payment Elimination and Recovery Improvement Act (IPERIA) was signed into law.
¹¹ Letter from Steven Van Roekel, FCC Managing Director, to Scott Barash, USAC Acting Chief Executive Officer (Feb. 12, 2010) (discussing the implementation of the Improper Payments Information Act of 2002 (IPIA) assessment program and companion audit program). Although not subject to IPERIA, USF contributor compliance with FCC regulations is assessed as part of the Beneficiary and Contributor Audit Program (BCAP).

The FCC also directed USAC to establish a comprehensive support mechanism Beneficiary and USF contributor audit program, which is known as BCAP ("Beneficiary and Contributor Audit Program"). The BCAP plans are designed to:

- Assess beneficiaries' and contributors' compliance with FCC Rules;
- Identify correct contribution obligations (for contributor audits);
- Identify overpayments that must be recaptured (for beneficiary audits);
- Deter waste, fraud and abuse; and
- Identify FCC Rules that may require the attention of USAC or FCC management.

In 2013, AAD and OMD staff developed an audit plan for fiscal years 2014 and 2015 that was designed to select entities at random with the goal of concentrating on entities receiving larger federal USF disbursements. In 2015, AAD, OMD and the FCC's Wireline Competition Bureau (WCB) developed audit plans for fiscal years 2016 to 2018 that were designed to focus audit resources on USF participants with the highest risk of noncompliance with FCC rules. In 2018, AAD, OMD and WCB developed an audit plan for fiscal year 2019 that incorporates a hybrid approach for selecting beneficiaries and contributors for audit. The selection methodology is based on a combination of high risk factors, high dollar, random selection and targeted entities selected as a result of whistleblower allegations or FCC request.

The status of all audits in process as of December 31, 2019 is summarized in the table below.

Audit Status				
As of December 31, 2019				
Program	Announced	Fieldwork	Reporting	Total
Contributor Revenue	0	6	2	8
High Cost	0	14	17	31
Low Income	0	11	11	22
Schools & Libraries	0	40	31	71
Rural Health Care	0	5	2	7
Total	0	76	63	139

As noted above, USAC implemented the PQA Program in 2010 to test improper payments and compliance with FCC regulations. The testing results for the two most recent years are noted below. Using a statistically drawn sample, support mechanism disbursements are selected each month and reviewed to verify that payments were made at the correct amount in accordance with FCC rules. The table below summarizes the error rates noted and the improper payment amounts reported for fiscal years (FYs) 2019 and 2018:

	FY	Z 2019	FY	2018
		Estimated		Estimated
	Estimated	Improper	Estimated	Improper
	Improper	Payment	Improper	Payment
Support	Payment	Amount	Payment	Amount
Mechanism	Rate	(millions)	Rate	(millions)
High Cost	0.01%	\$0.65	0.03%	\$1.20
Low Income	9.32%	\$108.92	18.47%	\$227.02
Schools & Libraries	6.33%	\$139.67	2.59%	\$67.99
Rural Health Care	11.46%	\$34.19	N/A	N/A

Payments made from the Rural Health Care Program were not tested as the Rural Health Care Program was deemed low risk for FY 2018; however, the Rural Health Care Program was subject to PQA testing for FY 2019. The sample size and status of FY 2020 PQA assessments in process as of January 10, 2020 are summarized in the table below.

PQA Testing Status				
As of January 10, 2020				
Program	Sample Size	Announced	In Process	Completed
High Cost	180	0	0	0
Low Income	250	66	66	0
Schools & Libraries	375	314	314	0
Rural Health Care	400	88	88	0
Total	1,205	468	468	0

3. Improving information technology tools

USAC has undertaken a systematic review of the capabilities of its current financial systems to determine whether additional functionality can be added to improve financial operations, and has made several improvements to its financial systems and is working on other systems enhancement initiatives.

4. Expanding and enhancing outreach and education

In the last quarter, USAC conducted extensive outreach, including:

The High Cost Program quarter focused on educating carriers about new High Cost Universal Broadband (HUBB) portal functionality to let them edit and/or delete certified broadband deployment data in bulk and helping carriers prepare for the annual March 1 HUBB filing deadline. High Cost also conducted extensive user testing with Connect American Fund (CAF) II and early adopter carriers to inform the design of the new system to implement the Performance Measures Order, which will require carriers to conduct speed and latency testing of CAF-funded networks. In addition, the program created new web pages to explain the Performance Measures Order and the most recent Rate of Return Reform Order, along with new pages for four new funds created or updated by the Rate of Return Reform Order;

- The Rural Health Care Program conducted outreach to program participants
 regarding the upcoming 2020 Funding Year, focusing specifically on Request for
 Services best practices. The team did extensive outreach, including a month long
 email campaign, for the December 31 invoicing deadline. The team also
 conducted outreach regarding the updated website and the release of FCC Public
 Notice DA 19-1253;
- Schools and Libraries Program outreach included monthly and mid-month stakeholder calls to participants and tribal audiences, conducting one webinar for applicant and service provider audiences, completing the 2019 E-rate Applicant Training and the 2019 E-rate Tribal Training series, posting the 2019 Online Training Series for applicants, and providing guidance to E-rate service providers regarding the FCC Form 474 moving to E-File and using Multi-Factor Authentication (MFA) to log in;
- The Lifeline Program released the National Verifier application program interfaces (APIs), allowing service providers to integrate their own enrollment platforms directly with the National Verifier. Lifeline also released the Representative Accountability Database (RAD) to production for optional use, allowing service providers to begin linking National Lifeline Accountability Database (NLAD) user accounts and API accounts to Representative IDs; and
- The Contributors team conducted outreach informing service providers to update their FCC Form 498 with the business activity type in accordance with the Data Act. In addition, the team conducted outreach to remind filers to submit the FCC Form 499-Q and provided general guidance for filers through the quarterly newsletter and webinars.

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USAC conducted 25 webinars: three monthly webinars for Lifeline carriers, nine webinars for National Verifier service providers, two webinars on Lifeline recertification, three webinars on the NV Carrier API for service providers interested in utilizing the APIs, one webinar for Schools and Libraries audiences, three webinars for Rural Health Care participants, two webinars for High Cost audiences, and two webinars for Contributors. USAC conducted nine in-person trainings for participants in the E-rate Program, including three trainings for Tribal participants. The Lifeline Program held one consumer advocate training on the National Verifier and the High Cost Program delivered presentations at two industry conferences, including the NECA Expo in Denver.

FUNDING REQUIREMENTS

HIGH COST SUPPORT MECHANISM

Appendix HC01 provides projected High Cost Support by State by Study Area for 2Q2020. HC01 also provides the projected amount of individual company support, and projected per-month amounts for the components of High Cost support that each Eligible Telecommunications Carrier (ETC)¹² may be eligible to receive. HC02 provides the total projected amount of annualized High Cost Support for 2Q2020 for each state.

CONNECT AMERICA FUND PHASE II

The FCC released an Order on June 10, 2014 adopting rules, among other things, to institute the foundation for the award of Phase II (model-based) support through a competitive bidding process in price cap areas where the price cap carrier declines the offer

¹² See 47 C.F.R. § 54.1310; 47 C.F.R. §§ 54.301-54.303.

of model-based support.¹³ The Order also permits price cap carriers that decline modelbased support to participate in the 2016 competitive bidding process.¹⁴ On April 29, 2015, the FCC released a Public Notice announcing the offers of model-based Phase II support to price cap carriers to fund voice and broadband-capable networks in their service areas.¹⁵ The total offer is \$1.675 billion annually, for six calendar years, 2015-2020.¹⁶ Next, on June 16, 2015, the Bureau released a Public Notice announcing acceptance by Frontier Communications of model-based support for each of the 28 states it serves.¹⁷ For states where their model-based support is greater than Phase I Frozen support, Frontier elected to receive the lump sum payment associated with prior months that reflects the difference between Phase II model support and Phase I Frozen support. Finally in August 2015, the Bureau released public notices for Consolidated Communications, AT&T, CenturyTel, Inc. dba CenturyLink, Cincinnati Bell, Fairpoint Communications, Inc., Hawaiian Telecom, Inc., Micronesian, and Windstream Corporation for announcement of acceptance of model-based support.¹⁸

¹³ See generally Connect America Fund Omnibus Order and FNPRM, WC Docket Nos. 10-90 et al., Report and Order, Declaratory Ruling, Order, Memorandum Opinion and Order, Seventh Order on Reconsideration, and Further Notice of Proposed Rulemaking, 29 FCC Rcd 7051 (2014) (CAF Omnibus Order).

¹⁴ Id. at 7062-7063, para. 37.

¹⁵ See Wireline Competition Bureau Announces Connect America Phase II Support Amounts Offered to Price Cap Carriers to Expand Rural Broadband, WC Docket No. 10-90, Public Notice, 30 FCC Rcd 3905 (2015).

¹⁶ Id.

 ¹⁷ See Wireline Competition Bureau Authorizes Frontier Communications Corporation to Receive \$283 Million in Connect America Phase II Support to Serve 1.3 Million Rural Americans in 28 States, WC Docket No. 10-90, Public Notice, 30 FCC Rcd 6310 (2015).
 ¹⁸ See Wireline Competition Bureau Authorizes Windstream to Receive Over \$ 174 Million in Connect America Phase II Support in 17 States, WC Docket No. 10-90, Public Notice, 30 FCC Rcd 8245 (2015); Wireline Competition Bureau Authorizes Fairpoint to Receive Over \$37 Million in Connect America Phase II Support in 14 States, WC Docket No. 10-90, 30 FCC Rcd 8245 (2015); Wireline Competition Bureau Authorizes the Micronesian Telecommunications Corporation to Receive Over \$2.5 Million and Hawaiian Telecom, Inc. to Receive Over \$ 4 Million in Connect America Phase II Support, WC Docket No. 10-90, 30 FCC Rcd 8471 (2015); Wireline Competition Bureau Authorizes Additional Cap Carriers to Receive Almost \$950 Million in Phase II Connect America Support *et al.*, WC Docket No. 10-90, Public Notice, 30 FCC Rcd 8577 (2015).

For 2Q2020, CAF Phase II projected support is estimated to be \$379.42 million. Appendix HC12 provides projected CAF Phase II Support by State by Study Area for 2Q2020.

CONNECT AMERICA FUND PHASE II AUCTION

The Wireline Competition Bureau released a Public Notice on August 28, 2018 announcing the winners of the Connect America Find Phase II auction.¹⁹

For 2Q2020, total CAF Phase II auction projected support is estimated to be \$38.70 million. Appendix HC17 provides projected CAF Phase II Auction Support by State by Study Area for 2Q2020.

CONNECT AMERICA FUND/INTERCARRIER COMPENSATION SUPPORT

In the USF/ICC Transformation Order, the FCC adopted a transitional recovery mechanism with an effective date of July 1, 2012 to facilitate incumbent carriers' gradual transition away from intercarrier compensation (ICC) revenues.²⁰ Eligible incumbent carriers may receive additional support through this recovery mechanism.

For 2Q2020, total CAF/ICC Support is estimated to be \$99.48 million.

Appendix HC10 provides projected CAF/ICC Support by State by Study Area for 2Q2020.

RURAL BROADBAND EXPERIMENTS

On July 11, 2014, the FCC adopted the *Rural Broadband Experiments* (*RBE*) *Order* to advance the deployment of voice and broadband networks in high-cost areas and help design the Phase II competitive bidding process and Remote Areas Fund.²¹ The FCC established a budget of \$100 million over ten years for funding experiments in price cap

¹⁹ See Connect America Fund Phase II Auction (Auction 903) Closes Winning Bidders Announced FCC Form 683 Due October 15, 2018, WC Docket Nos. 10-90 et al., Public Notice, 29 FCC Rcd 7051 (2018).

²⁰ See 47 C.F.R. § 54.304(b).

²¹ See Connect America Fund, ETC Annual Reports and Certifications, WC Docket No. 10-90 et al., Report and Order and Further Notice of Proposed Rulemaking, 29 FCC Rcd 8769 (2014) (Rural Broadband Experiments Order).

areas that are not served by unsubsidized competitors.²²

For 2Q2020, total RBE support is estimated to be \$0.70 million, all of which will be paid from cash reserved in the High Cost account. Thus, there is no 2Q2020 collection requirement for RBE. Appendix HC13 provides projected RBE Support by State by Study Area for 2Q2020.

MOBILITY FUND PHASE I

In accordance with the Public Notice issued by the Wireline Competition Bureau on November 1, 2017, Mobility Fund Phase I support of \$13.58 million for 2Q2020 will be paid with funds available in the High Cost account; thus, there is no 2Q2020 collection requirement for Mobility Fund Phase I.²³ Appendix HC11 provides projected Mobility Fund Phase I Support by State by Study Area for 2Q2020.

RATE-OF-RETURN CARRIERS

Rate-of-return carriers not affiliated with price cap carriers may continue to receive legacy High Cost Program support.²⁴ In the *December 2018 Rate-of-Return Reform Order*, the FCC established a new budget for legacy carriers of \$1.42 billion, to be increased annually by inflation.²⁵

Appendix HC15 provides the rate-of-return budget control projected support amounts due to the budget control mechanism for 2Q2020.

²² See id. at 8772, para. 9.

²³ See Wireline Competition Bureau Provides Guidance to the Universal Service Administrative Company Regarding the High-Cost Universal Services Mechanism Budget, WC Docket No. 10-90, Public Notice, 32 FCC Rcd 9243 (WCB 2017).

²⁴ See USF/ICC Transformation Order, 26 FCC Rcd at 17740, para. 206.

²⁵ See Connect America Fund et al., WC Docket Nos. 10-90 et al., Report and Order, Further Notice of Proposed Rulemaking, and Order on Reconsideration, FCC 18-176, para. 79, 84 (2018) (December 2018 Rate of Return Reform Order

HIGH COST LOOP SUPPORT (INCLUDING SAFETY NET ADDITIVE AND SAFETY VALVE SUPPORT)

HCL support is calculated based on the results of the annual collection of 2012 incumbent local exchange carrier (LEC) loop cost and expense adjustment data that was submitted to the FCC and USAC on October 1, 2013.²⁶ Growth in total HCL support for rural carriers is limited under Section 54.1302 of the Commission's rules to the current level of funding adjusted yearly by the annual growth in supported rural loops.²⁷ The *Rural Task Force (RTF) Order* increased HCL support for rural carriers effective July 1, 2001.²⁸

For 2Q2020, projected HCL support is \$98.53 million, which includes \$0.18 million for SVS. Appendix HC05 provides projected monthly HCL support payments by State by Study Area for 2Q2020. Appendix HC06 displays projected SVS payments by State by Study Area for 2Q2020.

ALASKA PLAN SUPPORT

In the *Alaska Plan Order*, the FCC approved for Alaska rate-of-return carriers to receive frozen support for 10 years and be obligated to offer voice and broadband services at specified speeds to a specified number of locations while meeting certain service obligations.²⁹

For 2Q2020, projected Alaska Plan Support is \$32.08 million. Appendix HC04 provides 2Q2020 projections for Alaska Plan Support by State by Study Area.

CONNECT AMERICA BROADBAND LOOP SUPPORT

Connect America Broadband Loop Support (CAF BLS) replaces what was

 ²⁶ Universal Service Fund (USF) 2012 Submission of 2011 Study Results (filed Oct. 1, 2012) (USF Data Submission).
 ²⁷ 47 C.F.R § 54.1302(a); see also 47 C.F.R. § 54.1303.

²⁸ Federal-State Joint Board on Universal Service et al., CC Docket Nos. 96-45 et al., Fourteenth Report and Order, Twenty-Second Order on Reconsideration, and Further Notice of Proposed Rulemaking, and Report and Order, 16 FCC Rcd 11244 (2001) (RTF Order).

²⁹ See WC-Docket Nos. 10-90 and 16-271 DA 16-425

previously known as Interstate Common Line Support (ICLS).³⁰ The FCC made modifications to modernize ICLS rules to provide support in situations where the customer no longer subscribes to traditional regulated local exchange voice service.³¹ CAF BLS will provide support for broadband-capable loops, regardless of whether the customer chooses traditional voice, bundle of voice and broadband, or only broadband.³²

For 2Q2020, CAF BLS is projected to be \$174.60 million. Appendix HC08 provides USAC's 2Q2020 projections of CAF BLS by State by Study Area and Appendix HC09 provides USAC's 2Q2020 projections of CAF BLS by State. Appendix HC16 provides USAC's 2Q2020 projections of the CAF BLS true-up by State by Study Area.

ALTERNATIVE CONNECT AMERICA MODEL (A-CAM)

Alternative Connect America Model (A-CAM) allows carriers the option of electing a set amount of monthly support over 10 years, or remaining with a reformed version of legacy support mechanisms with CAF-BLS and HCL support.

For 2Q2020, A-CAM is projected to be \$142.91 million, of which \$51.75 million will be paid from funds available in the High Cost account. Appendix HC14 provides Alternative Connect America Cost Model Support Projected by State by Study Area for 2Q2020.

REVISED A-CAM

On December 13, 2018, the FCC released the *December 2018 Rate-of-Return Order*, which authorized revised model offers of up to \$200.00 per location to all existing A-CAM carriers.³³ The FCC released the revised support amounts via Public Notice.³⁴

³⁴ See Wireline Competition Bureau Announces Offers of Revised A-CAM Support Amounts and Deployment Obligations to Authorized A-CAM Companies to Expand Rural Broadband, WC Docket No. 10-90, Public Notice, DA 19-115 (WCB 2019).

³⁰ See Rate-of-Return Reform Order, 31 FCC Rcd at 3091, para. 5.

³¹ Id.

³² Id.

³³ See Id, para. 20.

For 2Q2020, Revised A-CAM support is projected to be \$16.48 million. This is reflected in the Appendix HC14 as part of total projected support by Study Area.

A-CAM II

On December 13, 2018, the FCC released the *December 2018 Rate-of-Return Order*, which directed the FCC to make model offers of up to \$200.00 per location to all legacy rate-of-return carriers that did not previously elect model support or support pursuant to the Alaska Plan.³⁵ To implement the increase, the FCC has released a Public Notice with the support amounts.³⁶

For 2Q2020, A-CAM II support is projected to be \$128.42 million. Appendix HC18 provides projected A-CAM II Support by State by Study Area for 2Q2020.

PRICE CAP CARRIERS

For 2Q2020, total frozen high cost support for price cap carriers is estimated to be \$26.12 million. Appendix HC07 provides frozen high cost support for price cap carriers by State by Study Area for 2Q2020.

COMPETITIVE ELIGIBLE TELECOMMUNICATIONS CARRIERS

The USF/ICC Transformation Order transitioned existing Competitive Eligible Telecommunications Carriers (CETCs) support to the CAF over a five-year period beginning January 1, 2012.³⁷ For the transition, the FCC set each CETC's baseline support at its total 2011 support in a given study area, or an amount equal to 3,000 times the number of reported lines as of year-end 2011, whichever was lower.³⁸ That monthly baseline amount

³⁵ See Id., para. 34.

³⁶ See Wireline Competition Bureau Authorizes 171 Rate-Of-Return Companies to Receive \$491 Million Annually in Alternative Connect America Cost Model II Support to Expand Rural Broadband, WC Docket No. 10-90, Public Notice, 34 FCC Rcd at 7271 (2019).

³⁷ See id. at 17830, para. 513.

³⁸ See id. at 17831, para. 515.

was provided from January 1, 2012 to September 30, 2012.³⁹ Beginning July 1, 2012, each CETC's support was reduced by 20 percent for each July to June time period.⁴⁰ However, consistent with FCC rules, since Mobility Fund Phase II was not implemented by September 30, 2014, CETC support was not be subject to an additional 20 percent reduction in support beginning July 2014.⁴¹ The implementation date of Mobility Fund Phase II is pending.

For 2Q2020, total frozen high cost support for CETCs is \$116.77 million, which includes \$0.11 million for Standing Rock 2Q2020 High Cost Program support. Appendix HC07 provides frozen high cost support for CETCs by State by Study Area for 2Q2020. Appendix HC03 provides 2Q2020 projections for Standing Rock Support by State by Study Area.

UNIENDO A PUERTO RICO FUND/CONNECT USVI FUND

On September 30, 2019, the FCC released the Uniendo a Puerto Rico Fund and the Connect USVI Fund Order, which allocated nearly a billion dollars in federal universal service support to Puerto Rico and the U.S. Virgin Islands. These funds will facilitate the improvement and expansion of existing fixed and mobile networks in the

Puerto Rico and the U.S. Virgin Islands.⁴²

For 2Q2020, Uniendo a Puerto Rico Fund/Connect USVI Fund support is projected to be \$4.14 million.

HIGH COST SUPPORT MECHANISM SUMMARY

The 2Q2020 High Cost Support Mechanism funding requirements are projected as follows: \$98.53 million for HCL support, \$174.60 million for CAF BLS, \$26.12 million for

³⁹ See id.

 $^{^{\}rm 40}$ See id.

⁴¹ USF/ICC Transformation Order, 26 FCC Rcd at 17831, para. 515; see also 47 C.F.R. § 54.307.

⁴² See The Uniendo a Puerto Rico Fund and the Connect USVI Fund et al., WC Docket No. 18-143 et al., Report and Order and Order on Reconsideration, FCC 19-95, para. 3 (2019) (Uniendo a Puerto Rico Fund and the Connect USVI Fund Order).

frozen Price Cap Carrier Support, \$379.42 million for CAF Phase II, \$38.70 million for CAF Phase II Auction, \$116.77 million for frozen CETC Support, \$99.48 million for CAF/ICC Support, \$32.08 million for Alaska Plan Support, \$91.16 million for A-CAM, \$16.48 million for Revised A-CAM, \$128.42 million for A-CAM II, and \$4.14 million for Uniendo a Puerto Rico/Connect USVI. This results in base projected demand of \$1,205.90 million.

The following funding requirements will be paid from funds available in the High Cost account: Rural Broadband Experiments (\$0.70 million), Mobility Fund Phase I (\$13.58 million), and incremental A-CAM support (\$51.75 million).

The total funding requirement of \$1,205.90 million is adjusted as follows: decreased by prior period adjustments of \$19.24 million⁴³ and increased by administrative costs of \$16.34 million; resulting in a total projected 2Q2020 funding requirement for the High Cost Support Mechanism of \$1,203.00 million.

LOW INCOME SUPPORT MECHANISM

LIFELINE SUPPORT

ETCs providing Lifeline support are entitled to receive funding for the waiver of charges and reduced rates provided to qualified low-income subscribers.⁴⁴ In the *Lifeline Reform Order*, all non-tribal Lifeline support was set to a flat rate of \$9.25 for all subscribers.⁴⁵ As established in the *Tribal Order*, tribal support makes available each month up to an

⁴³ Prior period adjustments reconcile projections to actual results and include adjustments for billings, interest income, bad debt, and administrative expenses.

^{44 47} C.F.R. §§ 54.401-54.417.

⁴⁵ See Lifeline and Link Up Reform and Modernization et al., WC Docket Nos. 11-42 et al., CC Docket No. 96-45, Report and Order and Further Notice of Proposed Rule Making, 27 FCC Rcd 6656, 6683, para. 58 (2012) (Lifeline Reform Order).

additional \$25 per low-income subscriber to eligible residents of tribal lands.⁴⁶ The 2016 *Lifeline Order* extended Lifeline support to broadband services and adopted a phase-down of support for voice-only service beginning in 2019.⁴⁷

For 2Q2020, USAC projects \$198.61 million will be required for Lifeline support.

LINK-UP SUPPORT

Link-Up support is available for ETCs that provide support on tribal lands, but is limited to those ETCs receiving High Cost Program support.⁴⁸ ETCs may claim a 100 percent reduction up to \$100 of the customary charge for commencing telephone service for a single telecommunication connection at a subscriber's principal place of residence.⁴⁹

For 2Q2020, USAC projects that \$0.06 million will be required for Link-Up support.

LOW INCOME SUPPORT MECHANISM SUMMARY

The estimated 2Q2020 Low Income Support Mechanism funding requirements are projected as follows: \$198.61 million for Lifeline and \$0.06 million for Link-Up, resulting in total of \$198.67 million.

The total fund requirement of \$198.67 million is adjusted as follows: decreased by prior period adjustment of \$216.42 million⁵⁰ and increased for administrative costs of \$17.75 million; resulting in a total projected 2Q2020 funding requirement for the Low Income Support Mechanism of \$0.00 million. Thus, because sufficient funds are available to cover

⁴⁶ See 47 C.F.R. § 54.400(e); *Federal-Joint Board on Universal Service et al.*, CC Docket 96-45, Twenty-Fifth Order on Reconsideration, Report and Order, Order, and Further Notice of Proposed Rulemaking, 18 FCC Rcd 10958 (2003) (*Tribal Order*). On August 31, 2000, the FCC stayed the implementation of the federal Lifeline and Link-up rule amendments only to the extent that they apply to qualifying low-income consumers living near reservations.

⁴⁷ See Lifeline and Link Up Reform and Modernization, et al., WC Docket Nos. 11-42, Third Report and Order and Further Report and Order, and Order on Reconsideration, 31 FCC Rcd 3962, 3985-87, paras. 62-66 (2016) (2016 Lifeline Order). ⁴⁸ See id. at 6767, para. 254.

⁴⁹ 47 C.F.R. § 54.413(a)(1).

⁵⁰ Prior period adjustments reconcile projections to actual results and include adjustments for billings, disbursements, interest income, bad debt, and administrative expenses.

program demand, there is no 2Q2020 collection requirement for the Low Income Support Mechanism.

Appendix LI01 provides projected Low Income support amounts by State and Study Area for 2Q2020.⁵¹ LI03 provides a list of ETCs for 4Q2019.⁵² LI04 provides detail on company specific Low Income disbursement amounts for 4Q2019. LI05 provides detail on annual company-specific Low Income support claimed by state and company for January 2016 through December 2019. LI06 provides historical data of monthly support amounts claimed by ETCs from January 1998 through December 2019. LI07 provides detail on Low Income support claimed by state or jurisdiction for January 2016 through December 2019. LI08 and LI09 provide subscriber and beneficiary information by state or jurisdiction for Lifeline and Link-Up support, respectively, for January 2019 through December 2019.

RURAL HEALTH CARE SUPPORT MECHANISM

In the 2018 Rural Health Care Program Funding Cap Order, the Commission amended its rules to allow unused funds from previous funding years to be carried forward for use in subsequent funding years, beginning in Funding Year 2018.⁵³ On an annual basis, unused funds will be made available in the second quarter of each calendar year for use in the next full funding year of the Rural Health Care Program.⁵⁴

In the 2018 Rural Health Care Program Funding Cap Order, the Commission also required USAC to file quarterly estimates of unused funds that will be available for carryover in subsequent funding years.⁵⁵ The following is a summary of estimated unused funds as of

⁵¹ Companies that are no longer ETCs have been removed from LI01.

⁵² Companies that are no longer ETCs have been removed from LI03.

⁵³ Promoting Telehealth in Rural America, WC Docket No. 17-310, Report and Order, FCC 18-82, para. 25 (2018) (2018 Rural Health Care Program Funding Cap Order).

⁵⁴ Id., para. 27.

⁵⁵ Id., para. 26.

December 31, 2019 for Funding Years 2008 through 2018. Funding years prior to Funding

Year 2008 are closed.

FUNDING YEAR 2008

Funding Year 2008 began on July 1, 2008 and ended on June 30, 2009. Balances as

of December 31, 2019 are as follows:

Funding Year 2008	Amounts in Millions
Amount Authorized and Actually Collected	\$205.92
Amount Carried Forward / Backward	(\$124.97)
Amount Authorized for Disbursement	(\$80.95)
Reserve for Outstanding Obligations	\$0.00
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	\$0.00
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 4Q2019 are listed in Appendix RH03.

FUNDING YEAR 2009

Funding Year 2009 began on July 1, 2009 and ended on June 30, 2010. Balances as

of December 31, 2019 are as follows:

Funding Year 2009	Amounts in Millions
Amount Authorized and Actually Collected	\$211.02
Amount Carried Forward / Backward	\$145.12
Amount Authorized for Disbursement	(\$354.56)
Reserve for Outstanding Obligations	(\$0.32)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	(\$1.26)
Reserve for FCC Appeals	\$0.00
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 4Q2019 are listed in Appendix RH06.

FUNDING YEAR 2010

Funding Year 2010 began on July 1, 2010 and ended on June 30, 2011. Balances as

of December 31, 2019 are as follows:

Funding Year 2010	Amounts in Millions
Amount Authorized and Actually Collected	\$87.39
Amount Carried Forward / Backward	(\$0.01)
Amount Authorized for Disbursement	(\$87.32)
Reserve for Outstanding Obligations	(\$0.06)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	\$0.00
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 4Q2019 are listed in Appendix RH09.

FUNDING YEAR 2011

Funding Year 2011 began on July 1, 2011 and ended on June 30, 2012. Balances as

of December 31, 2019 are as follows:

Funding Year 2011	Amounts in Millions
Amount Authorized and Actually Collected	\$101.33
Amount Carried Forward / Backward	\$0.00
Amount Authorized for Disbursement	(\$101.29)
Reserve for Outstanding Obligations	(\$0.04)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	\$0.00
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 4Q2019 are listed in Appendix RH12.

FUNDING YEAR 2012

Funding Year 2012 began on July 1, 2012 and ended on June 30, 2013. Balances as

of December 31, 2019 are as follows:

Funding Year 2012	Amounts in Millions
Amount Authorized and Actually Collected	\$118.32
Amount Carried Forward / Backward	\$0.00
Amount Authorized for Disbursement	(\$116.90)
Reserve for Outstanding Obligations	(\$1.30)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$0.13)
Estimated Remaining Balance	(\$0.01)

Cumulative payments to service providers through 4Q2019 are listed in Appendix RH15.

FUNDING YEAR 2013

Funding Year 2013 began on July 1, 2013 and ended on June 30, 2014. Balances as

of December 31, 2019 are as follows:

Funding Year 2013	Amounts in Millions
Amount Authorized and Actually Collected	\$178.76
Amount Carried Forward / Backward	(\$2.02)
Amount Authorized for Disbursement	(\$175.07)
Reserve for Outstanding Obligations	(\$1.60)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$0.07)
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 4Q2019 are listed in Appendix RH18.

FUNDING YEAR 2014

Funding Year 2014 began on July 1, 2014 and ended on June 30, 2015. Balances as

of December 31, 2019 are as follows:

Funding Year 2014	Amounts in Millions
Amount Authorized and Actually Collected	\$232.88
Amount Carried Forward / Backward	(\$1.92)
Amount Authorized for Disbursement	(\$218.50)
Reserve for Outstanding Obligations	(\$1.03)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$11.43)
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 4Q2019 are listed in Appendix

RH21.

FUNDING YEAR 2015

Funding Year 2015 began on July 1, 2015 and ended on June 30, 2016. Balances as

of December 31, 2019 are as follows:

Funding Year 2015	Amounts in Millions
Amount Authorized and Actually Collected	\$294.16
Amount Carried Forward / Backward	\$0.34
Amount Authorized for Disbursement	(\$268.93)
Reserve for Outstanding Obligations	(\$7.75)
Reserve for Pending Applications	(\$0.03)
Reserve for USAC Appeals	(\$0.01)
Reserve for FCC Appeals	(\$17.18)
Estimated Remaining Balance	\$0.60

Authorized funding by applicant during 4Q2019 and cumulative payments to service

providers through 4Q2019 are listed in Appendix RH23 and RH24.

FUNDING YEAR 2016

Funding Year 2016 began on July 1, 2016 and ended on June 30, 2017. Balances as

of December 31, 2019 are as follows:

Funding Year 2016	Amounts in Millions
Amount Authorized and Actually Collected	\$402.70
Amount Carried Forward / Backward	(\$33.64)
Amount Authorized for Disbursement	(\$300.83)
Reserve for Outstanding Obligations	(\$24.38)
Reserve for Pending Applications	(\$3.73)
Reserve for USAC Appeals	(\$2.54)
Reserve for FCC Appeals	(\$23.78)
Administrative Expenses	(\$12.29)
Estimated Remaining Balance	\$1.51

Funding commitments made to applicants during 4Q2019 are included in Appendix

RH25. Authorized funding by applicant during 4Q2019 and cumulative payments to service

providers through 4Q2019 are listed in Appendices RH26 and RH27, respectively.

FUNDING YEAR 2017

Funding Year 2017 began on July 1, 2017 and ended on June 30, 2018. In the 2018

Rural Health Care Program Funding Cap Order, the Commission increased the funding cap for

Funding Year 2017 from \$400.00 million to \$571 million.⁵⁶ Balances as of December 31,

2019 a	re as	follows:	
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Funding Year 2017	Amounts in Millions
Amount Authorized and Actually Collected	\$367.59
Amount Carried Forward / Backward	\$72.67
Amount Authorized for Disbursement	(\$293.81)
Reserve for Outstanding Obligations	(\$45.55)
Reserve for Pending Applications	(\$25.61)
Reserve for USAC Appeals	(\$39.61)
Reserve for FCC Appeals	(\$22.90)
Administrative Expenses	(\$10.37)
Estimated Remaining Balance	\$2.41

Funding commitments made to applicants during 4Q2019 are included in Appendix RH28. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices RH29 and RH30, respectively.

FUNDING YEAR 2018

Funding Year 2018 began on July 1, 2018 and ended on June 30, 2019. In the 2018 Rural Health Care Program Funding Cap Order, the Commission announced a funding cap for

Funding Year 2018 of \$581.28 million.⁵⁷ As of December 31, 2019, \$229.10 million in

funding commitments have been issued for Funding Year 2018. The remaining requests

received within the filing window are under review. Balances as of December 31, 2019 are

as follows:

Funding Year 2018	Amounts in Millions
Amount Authorized and Actually Collected	\$581.28
Amount Carried Forward / Backward	\$0.00
Amount Authorized for Disbursement	(\$183.00)
Reserve for Outstanding Obligations	(\$46.10)
Reserve for Pending Applications	(\$144.95)
Reserve for USAC Appeals	(\$35.72)

⁵⁶ Promoting Telehealth in Rural America, WC Docket No. 17-310, Report and Order, FCC 18-82, para. 13 (2018)

⁵⁷ 2018 Rural Health Care Program Funding Cap Order, para. 23, note 75.

Reserve for FCC Appeals	\$(0.59)
Administrative Expenses	(\$12.09)
Estimated Remaining Balance	\$158.83

Funding commitments made to applicants during 4Q2019 are included in Appendix RH31. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices RH32 and RH33, respectively.

FUNDING YEAR 2019

On March 8, 2019, the Commission announced a funding cap for Funding Year 2019 of \$593.78 million.⁵⁸ On June 10, 2019, the Commission announced a revised funding cap for Funding Year 2019 of \$594.07 million.⁵⁹ This reflects a 2.2 percent inflation-adjusted increase in the \$581.28 million cap from Funding Year 2018.⁶⁰ Funding Year 2019 began on July 1, 2019 and will end on June 30, 2020. The filing window for Funding Year 2019 closed on June 30, 2019.⁶¹ As of December 31, 2019, \$2.67 million in funding commitments have been issued for Funding Year 2019. The remaining requests received under the filing window are under review. Funding commitments made to applicants during 4Q2019 are included in Appendix RH34. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices RH35 and RH36, respectively.

⁵⁸ See Wireline Competition Bureau Announces E-Rate and RHC Programs' Inflation-Based Caps for Funding Year 2019, CC Docket No. 02-6, WC Docket No. 02-60, Public Notice, DA 19-170 (2019).

 ⁵⁹ See Wireline Competition Bureau Announces the Availability of Unused Funds to Increase Rural Health Care Program Funding for Funding Year 2019, WC Docket No. 02-60, Public Notice, DA 19-540 (2019) (Rural Health Care June 2019 Public Notice).
 ⁶⁰ Id.

⁶¹ The filing window deadline was extended to June 30, 2019 for health care providers that: (1) filed FY 2018 multi-year and upfront payment funding requests; and (2) did not receive a funding decision on their FY 2018 funding request from USAC by the release date of FCC 19-45. The filing window deadline was May 31, 2019 for all other filers. *See Rural Health Care Support Mechanism*, WC Docket No. 02-60, Order, FCC 19-45 (2019).

In its 3Q2019 demand filing, USAC projected that a total of \$83.22 million in

unused funds from prior funding years would be available to carry-forward to Funding Year

2019 and future funding years as follows:

Funding Year	Amounts in Millions ^{62, 63}
2009	\$0.57
2010	\$0.01
2013	\$0.01
2014	\$0.08
2015	\$12.14
2016	\$19.80
2017	\$50.61
Funds Available to Carry-Forward	\$83.22

For Funding Year 2019, USAC will collect an amount equal to the Rural Health Care

Funding Cap of \$594.07 million. This amount is inclusive of administrative costs.

RURAL HEALTH CARE SUPPORT MECHANISM SUMMARY

The 2Q2020 Rural Health Care Support Mechanism collection requirement of

	Amounts in Millions	Calculation
Funding Year 2019 Cap	\$594.07	А
Funds Previously Collected	(\$445.53)	В
Remaining Funding Year 2019 Collection	\$148.54	A-B=C
Requirement		

\$148.54 million is calculated as follows:

The amount includes collection requirements for the Telecommunications Program,

the Healthcare Connect Fund, and administrative costs. The collection requirement of

\$148.54 million is adjusted as follows: decreased by the prior period adjustment of \$1.67

⁶² Carry forward amounts in older funding years are lower because dollars were previously released.

⁶³ The projected amount to carry-forward is based on funds available as of March 31, 2019. In preceding tables, the estimated remaining balances for funding years are based on funds available as of December 31,

²⁰¹⁹ after applying unused funds announced in the Rural Health Care June 2019 Public Notice.

million⁶⁴; resulting in a total projected 2Q2020 funding requirement for the Rural Health

Care Support Mechanism of \$146.87 million.

SCHOOLS AND LIBRARIES SUPPORT MECHANISM

Following is a summary of Schools and Libraries Support Mechanism net

commitments⁶⁵ and net authorized for payment⁶⁶ by Funding Year as of December 31, 2019.

FUNDING YEAR 1998

FUNDING YEAR 1998						
	Net Commitments		Net Authorized for Payment		Auth/Com	
	Millions of Dollars	% of Total Commitments	Millions% of TotalYotalAuthorizedforfor		% of Committed Authorized for Payment	
Telecommunications	\$678.95	39.97%	\$507.76	36.30%	74.79%	
Internet Access	\$134.10	7.89%	\$94.82	6.78%	70.71%	
Internal Connections	\$885.70	52.14%	\$796.37	56.93%	89.91%	
TOTAL	\$1,698.75	100.00%	\$1,398.95	100.00%	82.35%	
Deobligations due to Expired FRNs	(\$299.80)					
Net Commitments	\$1,398.95					

No Funding Year 1998 applications remain in the Program Integrity Assurance

(PIA) review process.

⁶⁴ Prior period adjustments reconcile projections to actual results and include adjustments for billings, interest income, and bad debt.

⁶⁵ Net Commitments are the amount of total funding commitments (including appeals, less funding commitment

adjustments (COMADs) and other recaptures) reduced by the remaining dollar amount of commitments that had not been fully disbursed by their invoicing deadline.

⁶⁶ Net authorized for payment is the amount of total approved invoices less any returned funds. Authorized payments may be greater than net commitments due to recoveries in the process of collection.

FUNDING YEAR 1999

FUNDING YEAR 1999							
	Net Commitments		Net Au Pa	Auth/Com			
	Millions of Dollars	% of Total Commitments			% of Committed Authorized for Payment		
Telecommunications	\$634.29	29.54%	\$452.16		71.29%		
Internet Access	\$148.64	6.92%	\$95.40	5.78%	64.18%		
Internal Connections	\$1,364.15	63.53%	\$1,102.46	66.82%	80.82%		
TOTAL	\$2,147.08	100.00%	100.00% \$1,650.02 100.00%		76.85%		
Deobligations due to Expired FRNs	(\$497.06)						
Net Commitments	\$1,650.02						

No Funding Year 1999 applications remain in the PIA review process.

FUNDING YEAR 2000

FUNDING YEAR 2000						
	Net Co	Net Commitments		Net Authorized for Payment		
	Millions of		Millions of			
Telecommunications	Dollars \$718.75	Commitments 34.58%		29.22%	for Payment 66.95%	
Internet Access	\$218.72					
Internal Connections	\$1,140.97	54.90%	\$1,033.84	62.77%	90.61%	
TOTAL	\$2,078.44	100.00%	\$1,646.97	100.00%	79.24%	
Deobligations due to Expired FRNs	(\$431.47)					
Net Commitments	\$1,646.97					

No Funding Year 2000 applications remain in the PIA review process. Funding

commitments made to applicants during 4Q2019 are included in Appendix SL01.

FUNDING YEAR 2001

FUNDING YEAR 2001						
	Net Cor	nmitments	Net Authorized for Payment		Auth/Com	
	Millions of Dollars			% of Total Authorized for Payment	% of Committed Authorized for Payment	
Telecommunications	\$766.35	35.32%	\$540.89	31.90%	70.58%	
Internet Access	\$224.66	10.35%	\$146.93	8.66%	65.40%	
Internal Connections	\$1,178.96	54.33%	\$1,007.88	59.44%	85.49%	
TOTAL	\$2,169.96	100.00%	\$1,695.69	100.00%	78.14%	
Deobligations due to Expired FRNs	(\$474.27)					
Net Commitments	\$1,695.69					

As of December 31, 2019, two potentially fundable Funding Year 2001 applications

remain in the PIA review process.

FUNDING YEAR 2002

FUNDING YEAR 2002						
	Net Commitments		Net Authorized for Payment		Auth/Com	
	Millions of Dollars	% of Total Commitments	Millions of Dollars		% of Committed Authorized for Payment	
Telecommunications	\$848.88	40.29%	\$610.20	38.28%	71.88%	
Internet Access	\$250.99	11.91%	\$169.40	10.63%	67.49%	
Internal Connections	\$1,007.21	47.80%	\$814.63	51.10%	80.88%	
TOTAL	\$2,107.08	100.00%	\$1,594.23	100.00%	75.66%	
Deobligations due to Expired FRNs	(\$512.83)					
Net Commitments	\$1,594.25					

As of December 31, 2019, one potentially fundable Funding Year 2002 application

remains in the PIA review process.

FUNDING YEAR 2003

FUNDING YEAR 2003								
	Net Co	Net Commitments		Net Authorized for Payment				
	Millions of Dollars	% of Total Commitments		% of Total Authorized for Payment				
Telecommunications	\$898.72	35.68%	\$657.50	33.93%	73.16%			
Internet Access	\$271.83	10.79%	\$203.32	10.49%	74.80%			
Internal Connections	\$1,347.97	53.52%	\$1,076.71	55.57%	79.88%			
TOTAL	\$2,518.52	100.00%	\$1,937.52	100.00%	76.93%			
Deobligations due to Expired FRNs	(\$580.94)							
Net Commitments	\$1,937.58							

As of December 31, 2019, two potentially fundable Funding Year 2003 applications

remain in the PIA review process. Funding commitments made to applicants during

4Q2019 are included in Appendix SL02.

Funding Year 2004

FUNDING YEAR 2004									
	Net Com	mitments	Net Auth Pay	Auth/Com					
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment				
Telecommunications	\$933.58	46.08%	\$689.95	44.94%	73.90%				
Internet Access	\$242.24	11.96%	\$193.34	12.59%	79.81%				
Internal Connections	\$849.98	41.96%	\$651.97	42.47%	76.70%				
TOTAL	\$2,025.80	100.00%	\$1,535.26	100.00%	75.79%				
Deobligations due to Expired FRNs	(\$490.19)								
Net Commitments	\$1,535.61								

No Funding Year 2004 applications remain in the PIA review process. Funding

commitments made to applicants during 4Q2019 are included in Appendix SL03.

FUNDING YEAR 2005

	FUNDING YEAR 2005									
	Net Cor	nmitments	Net Authorized for Payment		Auth/Com					
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment					
Telecommunications	\$983.88	49.01%	\$778.02	47.92%	79.08%					
Internet Access	\$259.38	12.92%	\$214.36	13.20%	82.64%					
Internal Connections	\$644.27	32.09%	\$539.52	33.23%	83.74%					
Internal Connections-Maint	\$119.95	5.98%	\$91.76	5.65%	76.49%					
TOTAL	\$2,007.48	100.00%	\$1,623.65	100.00%	80.88%					
Deobligations due to Expired FRNs	(\$383.76)									
Net Commitments	\$1,623.72									

Five potentially fundable Funding Year 2005 applications remain in the PIA review

process. Funding commitments made to applicants during 4Q2019 are included in

Appendix SL04.

	FUNDING YEAR 2006								
	Net Cor	nmitments	Net Authorized for Payment		Auth/Com				
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment				
Telecommunications	\$1,063.77	54.61%	\$849.63	54.24%	79.87%				
Internet Access	\$290.32	14.90%	\$236.52	15.10%	81.47%				
Internal Connections	\$475.64	24.42%	\$394.74	25.20%	82.99%				
Internal Connections-Maint	\$118.14	6.06%	\$85.61	5.47%	72.47%				
TOTAL	\$1,947.87	100.00%	\$1,566.51	100.00%	80.42%				
Deobligations due to Expired FRNs	(\$381.12)								
Net Commitments	\$1,566.75								

Ten potentially fundable Funding Year 2006 applications remain in the PIA review

process. Funding commitments made to applicants during 4Q2019 are included in

Appendix SL05.

FUNDING YEAR 2007

FUNDING YEAR 2007									
	Net Con	nmitments	Net Aut Pay	Auth/Com					
	Millions of	% of Total	Millions of	% of Total Authorized for	Authorized				
	Dollars	Commitments		Payment	for Payment				
Telecommunications	\$1,164.10								
Internet Access	\$310.57	13.18%	\$258.90	13.25%	83.36%				
Internal Connections	\$724.64	30.75%	\$627.73	32.14%	86.63%				
Internal Connections-Maint	\$157.47	6.68%	\$119.33	6.11%	75.78%				
TOTAL	\$2,356.78	100.00%	\$1,953.34	100.00%	82.88%				
Deobligations due to									
Expired FRNs	(\$403.44)								
Net Commitments	\$1,953.34								

Four potentially fundable Funding Year 2007 applications remain in the PIA review

process. Funding commitments made to applicants during 4Q2019 are included in

Appendix SL06.

FUNDING YEAR 2008									
	Net Con	nmitments		horized for ment	Auth/Com				
			Millions	% of Total Authorized	% of Committed				
	Millions of	% of Total	of	for	Authorized				
	Dollars	Commitments	Dollars	Payment	for Payment				
Telecommunications	\$1,291.62	54.42%	\$1,047.22	54.36%	81.08%				
Internet Access	\$333.54	14.05%	\$278.65	14.46%	83.54%				
Internal Connections	\$623.73	26.28%	\$508.18	26.38%	81.47%				
Internal Connections-Maint	\$124.59 5.25%		\$92.46	4.80%	74.22%				
TOTAL	\$2,373.48	100.00%	\$1,926.51	100.00%	81.17%				

Deobligations due to			
Expired FRNs	(\$446.97)		
Net Commitments	\$1,926.51		

One potentially fundable Funding Year 2008 application remains in the PIA review

process. Funding commitments made to applicants during 4Q2019 are included in

Appendix SL07.

FUNDING YEAR 2009

FUNDING YEAR 2009									
	Net Con	nmitments	Net Aut Pay	Auth/Com					
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment					
Telecommunications	\$1,353.27	48.22%	\$1,111.21	47.64%	82.11%				
Internet Access	\$350.23	12.48%	\$292.66	12.55%	83.56%				
Internal Connections	\$910.66	32.45%	\$788.46	33.80%	86.58%				
Internal Connections-Maint	\$192.33	6.85%	\$140.37	6.02%	72.98%				
TOTAL	\$2,806.49	100.00%	\$2,332.70	100.00%	83.12%				
Deobligations due to Expired FRNs	(\$473.73)								
Net Commitments	\$2,332.76								

Four potentially fundable Funding Year 2009 applications remain in the PIA review

process. Funding commitments made to applicants during 4Q2019 are included in

Appendix SL08.

FUNDING YEAR 2010								
	Net Commitments		Net Auth Payr		Auth/Com			
					% of			
				% of Total	Committed			
	Millions of	% of Total	Millions of	Authorized	Authorized			
	Dollars	Commitments	Dollars	for Payment	for Payment			
Telecommunications	\$1,430.07	47.69%	\$1,176.89	48.04%	82.30%			
Internet Access	\$391.78	13.07%	\$330.23	13.48%	84.29%			

Internal Connections	\$974.07	32.49%	\$794.63	32.44%	81.58%
Internal Connections- Maint	\$202.60	6.76%	\$147.96	6.04%	73.03%
TOTAL	\$2,998.52	100.00%	\$2,449.71	100.00%	81.70%
Deobligations due to					
Expired FRNs	(\$543.24)				
Net Commitments	\$2,455.28				

One potentially fundable Funding Year 2010 application remains in the PIA review

process. Funding commitments made to applicants during 4Q2019 are included in

Appendix SL09. Authorized funding by applicant during 4Q2019 and cumulative payments

to service providers through 4Q2019 are listed in Appendices SL10 and SL11 respectively.

FUNDING YEAR 2011

	FUNDING YEAR 2011								
	Net Con	nmitments	Net Au Pa	Auth/Com					
	Millions of Dollars	% of Total Commitments		% of Total Authorized for Payment	% of Committed Authorized for Payment				
Telecommunications	\$1,468.52	55.10%	\$1,188.86	55.29%	80.96%				
Internet Access	\$467.65	17.55%	\$387.75	18.03%	82.92%				
Internal Connections	\$602.83	22.62%	\$497.24	23.13%	82.48%				
Internal Connections- Maint	\$126.13	4.73%	\$76.23	3.55%	60.44%				
TOTAL	\$2,665.13	100.00%	\$2,150.08	100.00%	80.67%				
Deobligations due to Expired FRNs	(\$512.79)								
Net Commitments	\$2,152.34								

Two potentially fundable Funding Year 2011 applications remain in the PIA review

process. Funding commitments made to applicants during 4Q2019 are included in

Appendix SL12.

FUNDING YEAR 2012

	FUNDING YEAR 2012								
	Net Con	nmitments	Net Autho Payn	Auth/Com					
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment				
Telecommunications	\$1,515.55	51.10%	\$1,220.97	51.91%	80.56%				
Internet Access	\$570.24	19.23%	\$454.47	19.32%	79.70%				
Internal Connections	\$747.30	25.20%	\$597.43	25.40%	79.95%				
Internal Connections- Maint	\$132.60	4.47%	\$79.26	3.37%	59.77%				
TOTAL	\$2,965.69	100.00%	\$2,352.13	100.00%	79.31%				
Deobligations due to Expired FRNs	(\$575.48)								
Net Commitments	\$2,390.21								

As of December 31, 2019, 12 potentially fundable Funding Year 2012 applications

remain in the PIA review process. Funding commitments made to applicants during 4Q2019 are included in Appendix SL13. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices SL14 and SL15, respectively.

FUNDING YEAR 2013						
	Net Commitments		Net Authorized for Payment		Auth/Com	
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment	
Telecommunications	\$1,563.18	71.07%	\$1,240.62	70.74%	79.37%	
Internet Access	\$636.34	28.93%	\$513.06	29.26%	80.63%	
Internal Connections	\$0.00	0.00%	\$0.00	0.00%	0.00%	
Internal Connections- Maint	\$0.00	0.00%	\$0.00	0.00%	0.00%	
TOTAL	\$2,199.52	100.00%	\$1,753.68	100.00%	79.73%	

Deobligations due to			
Expired FRNs	(\$445.23)		
Net Commitments	\$1,754.29		

As of December 31, 2019, 41 potentially fundable Funding Year 2013 applications

remain in the PIA review process. Funding commitments made to applicants during

4Q2019 are included in Appendix SL16.

FUNDING YEAR 2014

FUNDING YEAR 2014					
	Net Com	mitments	Net Authorized for Payment		Auth/Com
	Millions of	% of Total Commitment	Millions of	% of Total Authorized for	% of Committed Authorized
	Dollars	s	Dollars	Payment	for Payment
Telecommunications	\$1,629.70	69.49%	\$1,273.12	69.04%	78.12%
Internet Access	\$715.66	30.51%	\$571.03	30.96%	79.79%
Internal Connections	\$0.00	0.00%	\$0.00	0.00%	0.00%
Internal Connections-Maint	\$0.00	0.00%	\$0.00	0.00%	0.00%
TOTAL	\$2,345.36	100.00%	\$1,844.15	100.00%	78.63%
Deobligations due to					
Expired FRNs	(\$471.00)				
Net Commitments	\$1,874.36				

As of December 31, 2019, 24 potentially fundable Funding Year 2014 applications remain in the PIA review process. Funding commitments made to applicants during 4Q2019 are included in Appendix SL17. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices SL18 and SL19, respectively.

FUNDING YEAR 2015

FUNDING YEAR 2015						
	Net Com	mitments	Net Authorized for Payment		Auth/Com	
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment	
Telecommunications	\$821.90	25.38%	\$682.05	24.74%	82.99%	
Internet Access	\$724.89	22.39%	\$603.92	21.91%	83.31%	
Internal Connections	\$1,164.36	35.96%	\$1,089.83	39.53%	93.60%	
Internal Connections-Maint	\$22.94	0.71%	\$17.32	0.63%	75.50%	
MIBS	\$23.32	0.72%	\$13.15	0.48%	56.38%	
Voice	\$480.84	14.85%	\$350.69	12.72%	72.93%	
TOTAL	\$3,238.25	100.00%	\$2,756.96	100.00%	85.14%	
Deobligations due to Expired FRNs	(\$428.03)					
Net Commitments	\$2,810.22					

As of December 31, 2019, 24 potentially fundable Funding Year 2015 applications remain in the PIA review process. Funding commitments made to applicants during 4Q2019 are included in Appendix SL20. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices SL21 and SL22, respectively.

FUNDING YEAR 2016						
	Net Commitments		Net Authorized for Payment		Auth/Com	
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment	
Telecommunications	\$0.00	0.00%	\$0.00	0.00%	0.00%	
Internet Access	\$1,658.70	59.62%	\$1,368.89	58.58%	82.53%	
Internal Connections	\$801.88	28.82%	\$724.45	31.00%	90.34%	
Internal Connections-Maint	\$23.97	0.86%	\$15.87	0.68%	66.20%	
MIBS	\$23.32	0.84%	\$20.55	0.88%	88.15%	

Voice	\$274.45	9.86%	\$206.86	8.85%	75.37%
TOTAL	\$2,782.32	100.00%	\$2,336.62	100.00%	83.98%
Deobligations due to Expired FRNs	(\$411.95)				
Net Commitments	\$2,370.37				

As of December 31, 2019, 168 potentially fundable Funding Year 2016 applications

remain in the PIA review process. Funding commitments made to applicants during

4Q2019 are included in Appendix SL23. Authorized funding by applicant during 4Q2019

and cumulative payments to service providers through 4Q2019 are listed in Appendices,

SL24 and SL25, respectively.

FUNDING YEAR 2017

FUNDING YEAR 2017					
	Net Commitments		Net Authorized for Payment		Auth/Com
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment
Telecommunications	\$0.00	0.00%	\$0.00	,	
Internet Access	\$1,651.34	70.39%	\$1,349.81	70.37%	81.74%
Internal Connections	\$521.93	22.25%	\$453.97	23.67%	86.98%
Internal Connections-Maint	\$21.76	0.93%	\$10.12	0.53%	46.48%
MIBS	\$25.46	1.09%	\$20.08	1.05%	78.87%
Voice	\$125.38	5.34%	\$84.22	4.39%	67.17%
TOTAL	\$2,345.87	100.00%	\$1,918.20	100.00%	81.77%
Deobligations due to Expired FRNs	(\$305.64)				
Net Commitments	\$2,040.23				

As of December 31, 2019, 169 potentially fundable Funding Year 2017 applications remain in the PIA review process. Funding commitments made to applicants during 4Q2019 are included in Appendix SL26. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices SL27 and SL28, respectively.

FUNDING YEAR 2018

FUNDING YEAR 2018					
	Net Com	mitments	Net Authorized for Payment		Auth/Com
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment
Telecommunications	\$0.00	0.00%	\$0.00	0.00%	0.00%
Internet Access	\$1,684.05	75.39%	\$1,172.70	74.43%	69.64%
Internal Connections	\$492.81	22.06%	\$370.19	23.49%	75.12%
Internal Connections- Maint	\$20.60	0.92%	\$7.16	0.45%	34.76%
MIBS	\$15.57	0.70%	\$13.53	0.86%	86.88%
Voice	\$20.84	0.93%	\$12.06	0.77%	57.88%
TOTAL	\$2,233.87	100.00%	\$1,575.63	100.00%	70.53%
Deobligations due to Expired FRNs	(\$57.48)				
Net Commitments	\$2,176.39				

As of December 31, 2019, 209 potentially fundable Funding Year 2018 applications remain in the PIA review process. Funding commitments made to applicants during 4Q2019 are included in Appendix SL29. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices SL30 and SL31, respectively.

FUNDING YEAR 2019						
			Net Auth			
	Net Cor	nmitments	Payn	nent	Auth/Com	
					% of	
				% of Total	Committed	
				Authorized	Authorized	
	Millions of	% of Total	Millions of	for	for	
	Dollars	Commitments	Dollars	Payment	Payment	
Telecommunications	\$0.00	0.00%	\$0.00	0.00%	0.00%	
Internet Access	\$1,388.62	67.27%	\$211.56	56.29%	15.23%	
Internal Connections	\$638.73	30.94%	\$159.08	42.32%	24.91%	

	1		1		
Internal					
Connections-Maint	\$20.87	1.01%	\$1.15	0.31%	5.52%
MIBS	\$15.88	0.77%	\$4.07	1.08%	25.60%
Voice	\$0.00	0.00%	\$0.00	0.00%	0.00%
TOTAL	\$2,064.10	100.00%	\$375.85	100.00%	18.21%
Deobligations due to					
Expired FRNs	\$0.00				
Net Commitments	\$2,064.10				

Funding commitments made to applicants during 4Q2019 are included in Appendix SL32. Authorized funding by applicant during 4Q2019 and cumulative payments to service providers through 4Q2019 are listed in Appendices SL33 and SL34, respectively.

FCC DECISIONS AND UNUSED FUNDS

In a series of actions from December 1999 through December 2002, the Commission used a net total of \$477.16 million of undisbursed Funding Year 1998 Schools and Libraries Support Mechanism funds to reduce USF collection requirements. Consistent with the Commission's direction in the *Schools and Libraries First Report and Order*, a total of \$852.12 million of undisbursed Funding Years 1999 and 2000 collections were used to stabilize USF contributions and offset collections for 3rd Quarter 2002 (3Q2002), 4th Quarter 2002 (4Q2002), and 1st Quarter 2003 (1Q2003).⁶⁷

On October 1, 2004, as required by the FCC, USAC changed the accounting methodology for the USF to generally accepted accounting principles for federal agencies.⁶⁸ Commission staff subsequently determined that Funding Commitment Decision Letters

⁶⁷ See Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, First Report and Order, 17 FCC Rcd 11521,11532, para. 22 (2002) (Schools and Libraries First Report and Order). See also Application of Generally Accepted Accounting Principles for Federal Agencies and Generally Accepted Government Auditing Standards to the Universal Service Fund et al., CC Docket No. 96-45 et al., Order, 18 FCC Rcd 19911 (2003); see also 47 C.F.R. § 54.702(n).
⁶⁸ See Application of Generally Accepted Accounting Principles for Federal Agencies and Generally Accepted Government Auditing Standards to the Universal Service Fund et al., CC Docket No. 96-45 et al., Order, 18 FCC Rcd 19911 (2003); see also 47 C.F.R. § 54.702(n).

(FCDLs) for the Schools and Libraries Support Mechanism are to be treated as "obligations" for federal budgetary accounting purposes and subject to the requirements of the Antideficiency Act (ADA).⁶⁹ The ADA generally requires that sufficient unobligated resources be available before an obligation can be incurred. Congress exempted the USF from the requirements of the ADA through December 31, 2019.⁷⁰

To reduce the USF cash reserve that has accumulated primarily because the structure of the program necessarily results in significant time lags between the commitments and actual disbursements while at the same time retaining the ability of the USF to satisfy all outstanding commitments based on historic disbursement patterns, the Commission applied a total of \$550 million of the undisbursed USF balance from prior years against Schools and Libraries Support Mechanism demand in 2004. The Commission applied \$200 million of the cash balance in both Second Quarter and Third Quarter 2004, and \$150 million in Fourth Quarter 2004.⁷¹

The Commission subsequently authorized the recovery by adjusting subsequent funding years for these changes as follows: 2010: \$140M; 2011: \$250M; 2012: \$40M; and 2013: \$120M.⁷²

⁶⁹ 31 U.S.C. § 1341.

⁷⁰ See Consolidated Appropriations Act of 2016, H.R. 2029, 114th Cong. § 501 (2015), became Pub. L. No. 114–113 ("Section 302 of the Universal Service Antideficiency Temporary Suspension Act is amended by striking 'December 31, 2016', each place it appears and inserting 'March 31, 2018'."); see also H.R. 5419, 108th Cong. § 302 (2004) (Universal Service Antideficiency Temporary Suspension Act) ("During the period beginning on the date of enactment of this Act and ending on December 31, 2005, section 1341 and subchapter II of chapter 15 of title 31, United States Code, do not apply (1) to any amount collected or received as Federal universal service contributions required by section 254 of the Communications Act of 1934 (47 U.S.C. 254), including any interest earned on such contributions; nor (2) to the expenditure or obligation of amounts attributable to such contributions for universal service support programs established pursuant to that section."); H.R. 2862, 109th Cong. § 633 (2005); H.R.J. Res. 20, 110th Cong. § 20946 (2007); H.R. 2764, 110th Cong. (2007); H.R. 1105, 111th Cong. (2009); H.R. 3288, 111th Cong. (2009); H.R. 3082, 111th Cong. § 155 (2010); H.R. 2055, 112th Cong. (2011); H.R. 2775, 113th Cong. § 128 (2013), H.R. 3547, 113th Cong. (2014); H.R. 83, 113th Cong. (2014). H.R. 1625, Pub. L. No. 115-141, 115th Cong., Div. P, § 201 (2018).

⁷¹ As stated in its January 31, 2004 Federal Universal Service Support Mechanisms Fund Size Projections for the Second Quarter 2005, and in its subsequent quarterly filings, USAC will continue to consult with the Commission as appropriate concerning the necessity and timing of any recovery of this \$550 million.

⁷² As stated in its January 31, 2004, Federal Universal Service Support Mechanisms Fund Size Projections for the Second Quarter 2005, and in its subsequent quarterly filings, USAC will continue to consult with the Commission as appropriate

In the *Schools and Libraries Third Report and Order*, the Commission amended its rules to allow unused funds from prior Funding Years to be carried forward on an annual basis in the second quarter of each calendar year for use in the next full Funding Year.⁷³ The Commission required USAC to file quarterly estimates of unused funds from prior Funding Years in submitting its projection of Schools and Libraries Support Mechanism demand for the upcoming quarter. The Commission modified the schedule to implement the process for Funding Year 2003 and directed USAC to carry-forward \$420 million of unused prior year funds for use in Funding Year 2003.⁷⁴ In accordance with the *Schools and Libraries Third Report and Order*, the Commission announced that \$150 million in unused funds from Funding Year 2001 would be carried forward to increase disbursements to schools and libraries in Funding Year 2004.⁷⁵

On June 11, 2007, the Commission instructed USAC to carry-forward \$650 million in unused funds to Funding Year 2007.⁷⁶ The funds were carried forward from Funding Years 2001, 2002, 2003, and 2004 in the amount of \$50 million, \$300 million, \$150 million, and \$150 million, respectively. On June 23, 2008, the Commission instructed USAC to carry-forward \$600 million in unused funds to Funding Year 2008.⁷⁷ The funds were carried forward from Funding Years 2002, 2003, and 2004 in the amount of \$150 million, \$200 million, and \$250 million, respectively. On July 31, 2009, the Commission instructed USAC

concerning the necessity and timing of any recovery of this \$550 million. In October of 2014, the Commission authorized the recovery of these funds from subsequent fund years. *See Carryover of Unused Funds for Funding Year 2004*, CC Docket No. 02-6, Public Notice, 19 FCC Rcd 20420 (2004).

⁷³ Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Third Report and Order and Second Further Notice of Proposed Rulemaking, 18 FCC Red 26912, paras. 52-57 (2003) (*Schools and Libraries Third Report and Order*).

⁷⁴ Id.; see also 47 C.F.R. § 54.507(a)(3).

⁷⁵ See Carryover of Unused Funds for Funding Year 2004, CC Docket No. 02-6, Public Notice, 19 FCC Rcd 20420 (2004).

⁷⁶ See Carryover of Unused Federal Universal Service Funds for Funding Year 2007, CC Docket No. 02-6, Public Notice, 23 FCC Rcd 10795 (2007).

⁷⁷ Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Order, 24 FCC Rcd 9960 (2008).

to carry-forward \$900 million in unused funds to Funding Year 2009.78 The funds were carried-forward from Funding Years 1999, 2001, 2002, 2003, 2004, 2005, and 2006 in the amount of \$25 million, \$60 million, \$60 million, \$210 million, \$275 million, \$200 million, and \$70 million, respectively. On July 1, 2010, the Commission instructed USAC to carryforward \$900 million in unused funds to Funding Year 2010.79 The funds were carriedforward from Funding Years 2002, 2005, 2006, 2007, and 2008 in the amount of \$25 million, \$100 million, \$300 million, \$375 million, and \$100 million, respectively. On August 22, 2011, the Commission instructed USAC to carry-forward an additional \$250 million in unused funds from Funding Year 2008 to Funding Year 2010.⁸⁰ The total funds carried forward to Funding Year 2010 amount to \$1,150 million. The Commission further instructed USAC to carry-forward \$850 million in unused funds from Funding Years 2003, 2004, 2005, 2006, 2007, 2008, and 2009 to Funding Year 2011⁸¹ The funds were carriedforward from Funding Years 2003, 2004, 2005, 2006, 2007, 2008, and 2009 in the amount of \$20 million, \$50 million, \$120 million, \$115 million, \$275 million, \$140 million, and \$130 million, respectively. On July 18, 2012, the FCC authorized USAC to carry-forward \$1,050 million in unused funds from prior years to increase Funding Year 2012 disbursements in excess of the \$2.34 billion annual cap.⁸² The funds were carried-forward from Funding Years 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, and 2010 in the amount of \$5 million, \$15 million, \$20 million, \$25 million, \$15 million, \$55 million, \$60 million, \$120 million, \$80 million, \$140 million, \$115 million, \$300 million, and \$100 million,

⁷⁸ Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Order, 24 FCC Rcd 10164 (WCB 2009)

⁷⁹ See Wireline Competition Bureau Announces Carryover of Unused Schools and Libraries Universal Service Funds for Funding Year 2010, CC Docket No. 02-6, Public Notice, 25 FCC Rcd 8483 (2010).

⁸⁰ Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Order, 26 FCC Rcd 11145 (WCB 2011) ⁸¹ Id. at 11150, para. 13.

⁸² See Wireline Competition Bureau Announces Carry-Forward of Unused Schools and Libraries Universal Service Funds for Funding Year 2012, CC Docket No. 02-6, Public Notice, 27 FCC Red 8109 (2012).

respectively. On May 16, 2013, the FCC authorized USAC to carry-forward \$450 million in unused funds from prior years to increase Funding Year 2013 disbursements in excess of the \$2.38 billion annual cap.⁸³ The funds were carried forward from Funding Years 2007, 2008, 2009 and 2010 in the amount of \$20 million, \$150 million, \$150 million and \$130 million, respectively. On May 2, 2014, the FCC authorized USAC to carry-forward \$200 million in unused funds from prior years to increase Funding Year 2014 disbursements in excess of the \$2.41 billion annual cap.⁸⁴ The funds were carried forward from Funding Years 2002, 2007, 2009 and 2010 in the amount of \$40 million, \$30 million, \$70 million and \$60 million, respectively.

In the *Schools and Libraries Sixth Report and Order*, the Commission amended its rules to increase the cap on program funding by indexing the cap to inflation.⁸⁵ The Commission calculates this annual increase by using the percentage increase in the gross domestic product chain type price index (GDP-CPI) from the previous year and rounds this to the nearest 0.1 percent. The Commission found that the GDP-CPI increased 0.9 percent between 2008 and 2009. Using this analysis, the Commission set the cap for Funding Year 2010 to \$2,270,250,000. On August 5, 2011, the Commission set the cap for Funding Year 2011 at \$2,290,682,250.⁸⁶ On November 18, 2011, the FCC ordered USAC to include the inflation adjustments to the E-rate cap in the Schools and Libraries Support Mechanism demand projection.⁸⁷ On May 18, 2012, the Commission set the cap for Funding Year 2012 to

⁸⁴See Wireline Competition Bureau Announces Carry-Forward of Unused Schools and Libraries Universal Service Funds for Funding Year 2014, CC Docket No. 02-6, Public Notice, 29 FCC Red 4967 (2014).

⁸³ See Wireline Competition Bureau Announces Carry-Forward of Unused Schools and Libraries Universal Service Funds for Funding Year 2013, CC Docket No. 02-6, Public Notice 28 FCC Rcd 7239 (2013).

⁸⁵Schools and Libraries Universal Service Support Mechanism, CC Docket Nos No. 02-6

et al., Sixth Report and Order, 25 FCC Rcd 18762, 18780-83, paras. 35-40 (2010) (Schools and Libraries Sixth Report and Order). ⁸⁶ Wireline Competition Bureau Announces E-Rate Inflation-Based Cap for Funding Year 2011, CC Docket No. 02-6, Public Notice, 26 FCC Rcd 11097 (2011).

⁸⁷ See USF/ICC Transformation Order, 26 FCC Rcd at 17848, para. 567.

\$2,338,786,577.⁸⁸ On March 11, 2013, the FCC set the cap for Funding Year 2013 at \$2,380,314,485.⁸⁹ On March 28, 2014, the FCC set the cap for Funding Year 2014 at \$2,413,817,693.⁹⁰

On December 15, 2014, the FCC Managing Director provided guidance to USAC concerning maintenance of cash reserves for meeting funding commitments for the Schools and Libraries Support Mechanism.⁹¹ On December 19, 2014, the FCC released the *Second E-rate Modernization Order*, adjusting the \$2.41 billion annual cap (after giving effect to inflation adjustments) to \$3.9 billion, effective for Funding Year 2015.⁹² On December 23, 2014, USAC submitted information to the FCC consistent with that guidance.⁹³

On May 6, 2015, USAC submitted an estimate of demand for the E-rate program for Funding Year 2015 of \$3.92 billion, which includes estimated demand for Category One services (telecommunications, telecommunications services and Internet access) of \$2.255 billion and of \$1.665 billion for Category Two services (internal connections, basic maintenance of internal connections and managed internal broadband services).

On May 8, 2015, the FCC authorized USAC to carry-forward \$1,575 million in unused funds from prior years to fund Funding Year 2015 disbursements up to the \$3.92 billion demand. The funds were carried-forward from Funding Years 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012 and 2013 in the

⁸⁸ See Wireline Competition Bureau Announces E-Rate Inflation-Based Cap for Funding Year 2012, CC Docket No. 02-6, Public Notice, 27 FCC Rcd 5305 (2012).

⁸⁹ See Wireline Competition Bureau Announces E-Rate Inflation-Based Cap for Funding Year 2013, CC Docket No. 02-6, Public Notice, 28 FCC Rcd 2318 (2013).

⁹⁰ See Wireline Competition Bureau Announces E-Rate Inflation-Based Cap for Funding Year 2014, CC Docket No. 02-6, Public Notice, 29 FCC Rcd 3222 (2014).

⁹¹ See Letter from John Wilkins, Managing Director, FCC, to Chris Henderson, Chief Executive Officer, USAC, 29 FCC Rcd 14858 (dated Dec. 15, 2014).

⁹² See Modernizing the E-Rate Program for Schools and Libraries, WC Docket Nos. 13-184 and 10-90, Second Report and Order and Order on Reconsideration, 29 FCC Rcd 15538 (2014) (Second 2014 E-rate Order).

⁹³ See Letter from Chris Henderson, Chief Executive Officer, USAC, to Marlene H. Dortch, Secretary, FCC (Dec. 23, 2014) (regarding Submission for the Record – WC Docket 13-184 *et al.*, Information on Schools and Support Mechanism Funds Available for Carry-Forward).

amount of \$4.99 million; \$8.44 million; \$7.70 million; \$27.70 million; \$15.20 million; \$43.83 million; \$20.95 million; \$18.62 million; \$31.80 million; \$19.49 million; \$18.46 million; \$70.37 million; \$378.57 million; \$595.81 million; \$295.12 million; and \$18 million, respectively.

On June 6, 2016, USAC submitted an estimate of demand for the E-rate program for Funding Year 2016 (July 1, 2016 to September 30, 2017) of \$3.609 billion, which includes estimated demand for Category One services (i.e., telecommunications, telecommunications services and Internet access) of \$2.330 billion and of \$1.279 billion for Category Two services (i.e., internal connections, basic maintenance of internal connections and managed internal broadband services).

On June 8, 2016, the FCC authorized USAC to carry forward \$1,900 million in unused funds from prior years to fund Funding Year 2016 disbursements up to the \$3.609 billion demand. The funds were carried-forward from Funding Years 2004, 2006, 2008, 2010, 2011, 2012, 2013, 2014 and 2015 in the amount of \$1.69 million; \$2.00 million; \$7.00 million; \$4.31 million; \$17.00 million; \$540.00 million; \$850.00 million; \$290 million; and \$188.00 million, respectively.

The FCC directed USAC to fully fund eligible Category One services under the new cap. The FCC also directed USAC to fully fund eligible Category Two services, first using the unused \$1.90 billion in E-rate funds from prior years, and then using any additional funds needed under the new cap to fully meet demand.

On May 24, 2017, the FCC authorized USAC to carry forward \$1,200.24 million to Funding Year 2017 from prior Funding Years as follows: 2014: \$215.04 million; 2015: \$561.88 million; and 2016: \$423.32 million.

The FCC directed USAC to fully fund eligible Category One and Category Two requests, using \$1.2 billion in E-rate funds unused from previous years, and any additional funds needed under the current cap to fully meet demand for such services.

On August 17, 2018, the FCC authorized USAC to carry forward \$1,200.00 million to Funding Year 2018 from prior Funding Years as follows, 1998: \$0.39 million; 2001: \$2.31 million; 2008: \$3.12 million; 2012: \$10.87 million; 2013: \$11.75 million; 2015: \$97.51 million; 2016: \$597.27 million; and 2017: \$476.78 million.

The following sections provide information regarding the use of funds for each funding year, including adjustments made by the Commission and projections of unused funds as required by Commission rules.

Funding Year 1998 True-Up

As of December 31, 2019, \$1,398.95 million of Funding Year 1998 support has been disbursed. The Commission, in a series of actions, has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.⁹⁴ Given these requirements, USAC estimates that (\$0.08) million of Funding Year 1998 funds are available to carry-forward. The estimated Funding Year 1998 balance is based on the following:

FY 1998	Amounts in Millions
Amount Authorized and Actually Collected	\$1,925.00
Amount Authorized for Disbursement	(\$1,398.95)
Administrative Expenses (21 months)	(\$41.79)
Amount Carried Forward / Backward	(\$7.08)

⁹⁴ Letter from Mark Stephens, Managing Director, FCC to Chris Henderson, Chief Executive Officer, USAC, DA-17-367, at 2 (Apr. 17, 2017) (directing USAC to reverse one hundred percent for pending funding requests that are awaiting a decision from USAC or the Commission) (April 17, 2017 Letter).

Amount Applied to Adjust 2000, 2001, and 2002 Collections	(\$477.16)
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Reserve for USAC Appeals	\$(0.08)
Reserve for FCC Appeals	(\$0.02)
Estimated Remaining Balance	(\$0.08)

Funding Year 1999 True-Up

As of December 31, 2019, \$1,650.02 million of Funding Year 1999 support had been disbursed. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.⁹⁵ USAC's projection of remaining Funding Year 1999 funds includes a reserve for pending appeals. Given these requirements, USAC estimates that (\$0.25) million of Funding Year 1999 funds are available to carry-forward. The estimated remaining Funding Year 1999 balance is based on the following:

FY 1999	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,650.02)
Administrative Expenses	(\$32.32)
Amount Applied to Adjust Third Quarter 2002 Collections	(\$256.16)
Amount Applied to Adjust Fourth Quarter 2002 Collections	(\$212.93)
Amount Carried Forward / Backward	(\$94.60)
Amount Received from Rollover	\$0.00
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Reserve for USAC Appeals	(\$0.25)
Reserve for FCC Appeals	(\$3.97)
Estimated Remaining Balance	(\$0.25)

⁹⁵ See April 17, 2017 Letter, at 2.

Funding Year 2000 True-Up

As of December 31, 2019, \$1,646.97 million of Funding Year 2000 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.⁹⁶ USAC's projection of remaining Funding Year 2000 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests and a reserve for pending appeals. Given these requirements, USAC estimates that \$24.78 million of Funding Year 2000 funds are available to carry-forward. The estimated remaining Funding Year 2000 balance is based on the following:

FY 2000	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,646.97)
Administrative Expenses	(\$32.24)
Amount Applied to Adjust Fourth Quarter 2002 Collections	(\$136.86)
Amount Applied to Adjust First Quarter 2003 Collections	(\$246.17)
Amount Carried Forward / Backward	(\$158.35)
Amount Received from Rollover	\$0.00
Potential Additional Disbursements on Committed FRNs	(\$0.00)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Reserve for USAC Appeals	(\$0.00)
Reserve for FCC Appeals	(\$4.63)
Estimated Remaining Balance	\$24.78

<u>Funding Year 2001 True-Up</u>

As of December 31, 2019, \$1,695.69 million of Funding Year 2001 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused

⁹⁶ See April 17, 2017 Letter, at 2.

funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.⁹⁷ USAC's projection of remaining Funding Year 2001 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$3.05 million of Funding Year 2001 funds are available to carry forward.

FY 2001	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,695.69)
Administrative Expenses	(\$30.56)
Amount Carried Forward / Backward	(\$458.69)
Amount Received from Rollover	\$0.00
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$20.33)
Reserve for USAC Appeals	(\$8.76)
Reserve for FCC Appeals	(\$32.92)
Estimated Remaining Balance	\$3.05

Funding Year 2002 True-Up

As of December 31, 2019, \$1,594.23 million of Funding Year 2002 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.⁹⁸ USAC's projection of remaining Funding Year 2002 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates \$3.26 million of Funding Year 2002 funds are available to carry-forward. The estimated remaining Funding Year 2002 balance is based on the following:

⁹⁷ See April 17, 2017 Letter, at 2.

⁹⁸ See April 17, 2017 Letter, at 2.

FY 2002	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,594.23)
Administrative Expenses	(\$38.53)
Amount Carried Forward / Backward	(\$594.10)
Amount Received from Rollover	\$0.00
Potential Additional Disbursements on Committed FRNs	(\$0.02)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$0.93)
Reserve for USAC Appeals	(\$0.34)
Reserve for FCC Appeals	(\$18.59)
Estimated Remaining Balance	\$3.26

Funding Year 2003 True-Up

As of December31, 2019, \$1,937.52 million of Funding Year 2003 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.⁹⁹ USAC's projection of remaining Funding Year 2003 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$1.40 million of Funding Year 2003 funds are available to carry-forward. The estimated remaining Funding Year 2003 balance is based on the following:

FY 2003	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,937.52)
Administrative Expenses	(\$44.19)
Amount Carried Forward / Backward	(\$638.97)
Amount Received from Rollover	\$420.00
Potential Additional Disbursements on Committed FRNs	(\$0.06)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00

⁹⁹ See April 17, 2017 Letter, at 2.

Remaining Uncommitted Requests	(\$32.83)
Reserve for USAC Appeals	(\$0.67)
Reserve for FCC Appeals	(\$14.36)
Estimated Remaining Balance	\$1.40

Funding Year 2004 True-Up

As of December 31, 2019, \$1,535.26 million of Funding Year 2004 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰⁰ USAC's projection of remaining Funding Year 2004 funds includes a reserve for pending appeals. Given these requirements, USAC estimates that \$0.90 million of Funding Year 2004 funds are available to carry-forward. The estimated remaining Funding Year 2004 balance is based on the following:

FY 2004	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,535.26)
Administrative Expenses	(\$55.75)
Amount Carried Forward / Backward	(\$718.68)
Amount Received from Rollover	\$150.00
Amount Applied to Adjust Collections	(\$550.00)
Adjustment for Reduction in Collections	\$550.00
Potential Additional Disbursements on Committed FRNs	(\$0.35)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Reserve for USAC Appeals	(\$3.77)
Reserve for FCC Appeals	(\$85.29)
Estimated Remaining Balance	\$0.90

¹⁰⁰ See April 17, 2017 Letter, at 2.

Funding Year 2005 True-Up

As of December 31, 2019, \$1,623.65 million of Funding Year 2005 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰¹ USAC's projection of remaining Funding Year 2005 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$2.60 million of Funding Year 2005 funds are available to carry-forward. The estimated remaining Funding Year 2005 balance is based on the following:

FY 2005	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,623.65)
Administrative Expenses	(\$64.99)
Amount Carried Forward / Backward	(\$525.45)
Amount Received from Rollover	\$0.00
Potential Additional Disbursements on Committed FRNs	(\$0.06)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$5.07)
Reserve for USAC Appeals	(\$0.00)
Reserve for FCC Appeals	(\$28.18)
Estimated Remaining Balance	\$2.60

Funding Year 2006 True-Up

As of December 31, 2019, \$1,566.51 million of Funding Year 2006 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused

¹⁰¹ See April 17, 2017 Letter, at 2.

funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰² USAC's projection of remaining Funding Year 2006 funds includes an estimate for pending applications and a reserve for pending appeals. Given these requirements, USAC estimates that \$3.10 million of Funding Year 2006 funds are available to carry-forward. The estimated remaining Funding Year 2006 balance is based on the following:

FY 2006	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,566.51)
Administrative Expenses	(\$80.74)
Amount Carried Forward / Backward	(\$580.16)
Amount Received from Rollover	\$0.00
Potential Additional Disbursements on Committed FRNs	(\$0.24)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$0.19)
Reserve for USAC Appeals	(\$2.41)
Reserve for FCC Appeals	(\$16.65)
Estimated Remaining Balance	\$3.10

Funding Year 2007 True-Up

As of December 31, 2019, \$1,953.34 million of Funding Year 2007 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰³ USAC's projection of remaining Funding Year 2007 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates

¹⁰² See April 17, 2017 Letter, at 2.

¹⁰³ See April 17, 2017 Letter, at 2.

that \$2.10 million of Funding Year 2007 funds are available to carry-forward. The estimated remaining Funding Year 2007 balance is based on the following:

FY 2007	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,953.34)
Administrative Expenses	(\$81.24)
Amount Carried Forward / Backward	(\$847.32)
Amount Received from Rollover	\$650.00
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$1.00)
Reserve for USAC Appeals	(\$0.58)
Reserve for FCC Appeals	(\$14.42)
Estimated Remaining Balance	\$2.10

Funding Year 2008 True-Up

As of December 31, 2019, \$1,926.51 million of Funding Year 2008 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰⁴ USAC's projection of remaining Funding Year 2008 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$1.22 million of Funding Year 2008 funds are available to carry-forward. The estimated remaining Funding Year 2008 balance is based on the following:

FY 2008	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,926.51)
Administrative Expenses	(\$125.59)
Amount Carried Forward / Backward	(\$776.32)

¹⁰⁴ See April 17, 2017 Letter, at 2.

Amount Received from Rollover	\$600.00
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$0.03)
Reserve for USAC Appeals	(\$2.61)
Reserve for FCC Appeals	(\$17.72)
Estimated Remaining Balance	\$1.22

Funding Year 2009 True-Up

As of December 31, 2019, \$2,332.70 million of Funding Year 2009 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰⁵ USAC's projection of remaining Funding Year 2009 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$0.61) million of Funding Year 2009 funds are available to carry-forward. The estimated remaining Funding Year 2009 balance is based on the following:

FY 2009	Amounts in Millions
Amount Authorized and Actually Collected	\$2250.00
Amount Authorized for Disbursement	(\$2,332.70)
Administrative Expenses	(\$81.27)
Amount Carried Forward / Backward	(\$726.67)
Amount Received from Rollover	\$900.00
Potential Additional Disbursements on Committed FRNs	(\$0.06)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$0.05)
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$9.86)
Estimated Remaining Balance	(\$0.61)

¹⁰⁵ See April 17, 2017 Letter, at 2.

Funding Year 2010 True-Up

As of December 31, 2019, \$2,449.71 million of Funding Year 2010 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰⁶ USAC's projection of remaining Funding Year 2010 funds includes an estimate to pay additional disbursements on committed but undisbursed funding request and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$6.02) million of Funding Year 2010 funds are available to carry-forward. The estimated remaining Funding Year 2010 balance is based on the following:

FY 2010	Amounts in Millions
Amount Authorized and Actually Collected	\$2,270.25
Amount Authorized for Disbursement	(\$2,449.71)
Administrative Expenses	(\$75.33)
Amount Carried Forward / Backward	(\$740.73)
Amount Received from Rollover	\$1150.00
Amount Applied to Adjust Collections FY2004	(\$140.00)
Potential Additional Disbursements on Committed FRNs	(\$5.57)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	\$0.00
Reserve for USAC Appeals	(\$0.86)
Reserve for FCC Appeals	(\$14.07)
Estimated Remaining Balance	(\$6.02)

Funding Year 2011 True-Up

As of December 31, 2019, \$2,150.08 million of Funding Year 2011 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to

¹⁰⁶ See April 17, 2017 Letter, at 2.

move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰⁷ USAC's projection of remaining Funding Year 2011 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$0.05 million of Funding Year 2011 funds are available to carry- forward. The estimated remaining Funding Year 2011 balance is based on the following:

FY 2011	Amounts in Millions
Amount Authorized and Actually Collected	\$2,290.68
Amount Authorized for Disbursement	(\$2,150.08)
Administrative Expenses	(\$69.17)
Amount Carried Forward / Backward	(\$646.73)
Amount Received from Rollover	\$850.00
Amount Applied to Adjust Collections FY2004	(\$250.00)
Potential Additional Disbursements on Committed FRNs	(\$2.14)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$0.12)
Remaining Uncommitted Requests	(\$0.03)
Reserve for USAC Appeals	(\$5.57)
Reserve for FCC Appeals	(\$16.79)
Estimated Remaining Balance	\$0.05

Funding Year 2012 True-Up

As of December 31, 2019, \$2,352.13 million of Funding Year 2012 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰⁸ USAC's projection of remaining Funding Year 2012 funds includes an

¹⁰⁷ See April 17, 2017 Letter, at 2.

¹⁰⁸ See April 17, 2017 Letter, at 2.

estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$8.90) million of Funding Year 2012 funds are available to carry-forward. The estimated remaining Funding Year 2012 balance is based on the following:

FY 2012	Amounts in Millions
Amount Authorized and Actually Collected	\$2,338.80
Amount Authorized for Disbursement	(\$2,352.13)
Administrative Expenses	(\$67.31)
Amount Carried Forward / Backward	(\$881.49)
Amount Received from Rollover	\$1,050.00
Amount Applied to Adjust Collections FY2004	(\$40.00)
Potential Additional Disbursements on Committed FRNs	(\$34.26)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$3.82)
Remaining Uncommitted Requests	(\$4.94)
Reserve for USAC Appeals	(\$0.29)
Reserve for FCC Appeals	(\$13.46)
Estimated Remaining Balance	(\$8.90)

<u>Funding Year 2013 True-Up</u>

As of December 31, 2019, \$1,753.68 million of Funding Year 2013 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹⁰⁹ USAC's projection of remaining Funding Year 2013 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC

¹⁰⁹ See April 17, 2017 Letter, at 2.

estimates that an additional \$0.31 million of Funding Year 2013 funds are available to carry-

forward.	The estimated	remaining Funding	Year 2013 balance is l	based on the following:
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FY 2013	Amounts in Millions
Amount Authorized and Actually Collected	\$2,380.30
Amount Authorized for Disbursement	(\$1,753.68)
Administrative Expenses	(\$62.90)
Amount Carried Forward / Backward	(\$875.52)
Amount Received from Rollover	\$450.00
Amount Applied to Adjust Collections FY2004	(\$120.00)
Potential Additional Disbursements on Committed FRNs	(\$0.21)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$0.39)
Remaining Uncommitted Requests	(\$2.94)
Reserve for USAC Appeals	(\$0.76)
Reserve for FCC Appeals	(\$13.59)
Estimated Remaining Balance	\$0.31

Funding Year 2014 True-Up

As of December 31, 2019, \$1,844.15 million of Funding Year 2014 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹¹⁰ USAC's projection of remaining Funding Year 2014 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests and a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$0.05 million of Funding Year 2014 funds are available to carry-forward. The estimated remaining Funding Year 2014 balance is based on the following:

FY 2014	Amounts in Millions
Amount Authorized and Actually Collected	\$2,413.82

¹¹⁰ See April 17, 2017 Letter, at 2.

Amount Authorized for Disbursement	(\$1,844.15)
Administrative Expenses	(\$74.94)
Amount Carried Forward / Backward	(\$646.28)
Amount Received from Rollover	\$200.00
Potential Additional Disbursements on Committed FRNs	(\$0.48)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$29.73)
Remaining Uncommitted Requests	(\$2.54)
Reserve for USAC Appeals	(\$0.19)
Reserve for FCC Appeals	(\$15.46)
Estimated Remaining Balance	\$0.05

<u>Funding Year 2015 True-Up</u>

As of December 31, 2019, \$2,756.96 million of Funding Year 2015 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹¹¹ USAC's projection of remaining Funding Year 2015 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$35.66) million of Funding Year 2015 funds are available to carry-forward. The estimated remaining Funding Year 2015 balance is based on the following:

FY 2015	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$2,756.96)
Administrative Expenses	(\$103.04)
Amount Carried Forward / Backward	(\$915.51)
Amount Received from Rollover	\$1,575.05
Potential Additional Disbursements on Committed FRNs	(\$17.42)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$35.84)
Remaining Uncommitted Requests	(\$1.55)

¹¹¹ See April 17, 2017 Letter, at 2.

Reserve for USAC Appeals	(\$19.59)
Reserve for FCC Appeals	(\$10.80)
Estimated Remaining Balance	(\$35.66)

Funding Year 2016 True-Up

As of December 31, 2019, \$2,336.62 million of Funding Year 2016 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹¹² USAC's projection of remaining Funding Year 2016 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$21.59) million of Funding Year 2016 funds are available to carry-forward. The estimated remaining Funding Year 2016 balance is based on the following:

FY 2016	Amounts in Millions
Amount Authorized and Actually Collected	\$1,842.25
Amount Authorized for Disbursement	(\$2,336.62)
Administrative Expenses	(\$120.35)
Amount Carried Forward / Backward	(\$1,234.12)
Amount Received from Rollover	\$1,900.00
Potential Additional Disbursements on Committed FRNs	(\$27.51)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$6.92)
Remaining Uncommitted Requests	(\$7.01)
Reserve for USAC Appeals	(\$13.44)
Reserve for FCC Appeals	(\$17.87)
Estimated Remaining Balance	(\$21.59)

¹¹² See April 17, 2017 Letter, at 2.

Funding Year 2017 True-Up

As of December 31, 2019, \$1,918.20 million of Funding Year 2017 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals.¹¹³ USAC's projection of remaining Funding Year 2017 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$79.76 million of Funding Year 2017 funds are available to carry-forward. The estimated remaining Funding Year 2017 balance is based on the following:

FY 2017	Amounts in Millions
Amount Authorized and Actually Collected	\$2,064.22
Amount Authorized for Disbursement	(\$1,918.20)
Administrative Expenses	(\$110.67)
Amount Carried Forward / Backward	(\$972.00)
Amount Received from Rollover	\$1,200.24
Potential Additional Disbursements on Committed FRNs	(\$119.64)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$7.14)
Remaining Uncommitted Requests	(\$47.52)
Reserve for USAC Appeals	(\$1.88)
Reserve for FCC Appeals	(\$7.65)
Estimated Remaining Balance	\$79.76

Funding Year 2018 True-Up

As of December 31, 2019, \$1,575.63 million of Funding Year 2018 support had been authorized for disbursement. On April 17, 2017, the Commission directed USAC to reserve

¹¹³ See April 17, 2017 Letter, at 2.

100 percent for pending appeals.¹¹⁴ USAC's projection of remaining Funding Year 2018 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, a reserve for pending applications, and a reserve for pending appeals. Given these requirements, USAC estimates that \$122.70 million of Funding Year 2018 funds are available to carry-forward. The estimated remaining Funding Year 2018 balance is based on the following:

FY 2018	Amounts in Millions
Amount Authorized and Actually Collected	\$1,629.45
Amount Authorized for Disbursement	(\$1,575.63)
Administrative Expenses	(\$100.90)
Amount Carried Forward / Backward	(\$256.53)
Amount Received from Rollover	\$1,200.00
Potential Additional Disbursements on Committed FRNs	(\$604.39)
Reserved for Invoices Awaiting Approval Expired FRNs	\$(2.53)
Remaining Uncommitted Requests	(\$143.49)
Reserve for USAC Appeals	(\$8.95)
Reserve for FCC Appeals	(\$14.33)
Estimated Remaining Balance	\$122.70

SCHOOLS AND LIBRARIES SUPPORT MECHANISM SUMMARY

On March 8, 2019, the FCC announced the funding cap for Funding Year 2019 of \$4,151.40 million.¹¹⁵ This reflects a 2.2 percent inflation-adjusted increase to the \$4,062.03 million cap from Funding Year 2018.¹¹⁶ The filing window for Funding Year 2019 closed on March 27, 2019. Based on applications received within the window, USAC estimates demand for Funding Year 2019 will be \$2,596.61 million (net of projected post window

¹¹⁴ See April 17, 2017 Letter, at 2.

¹¹⁵ See Wireline Competition Bureau Announces E-Rate and RHC Programs' Inflation-Based Caps for Funding Year 2019, CC Docket No. 02-6, WC Docket No. 02-60, Public Notice, DA 19-170. ¹¹⁶ Id.

close adjustments).¹¹⁷ In consultation with the FCC, USAC projected that a total of \$1,000.00 million was available to carry-forward to Funding Year 2019 from prior Funding Years as follows, 1998: \$0.02 million; 1999: \$4.67 million; 2000: \$8.72 million; 2008: \$4.69 million; 2009: \$15.07 million; 2010: \$22.33 million; 2011: \$2.96 million; 2012: \$19.83 million; 2013: \$2.64 million; 2014: \$10.51 million; 2015: \$68.12 million; 2016: \$213.53 million; 2017: \$385.63 million; and 2018: \$241.28 million. Based on the estimated demand of \$2,596.61 million, and funds carried forward of \$1,000.00 million, the collections requirement for Funding Year 2019 is \$1,596.61 million. The 2Q2020 collection requirement of \$399.15 million represents one quarter of demand for Funding Year 2019.

The net fund requirement of \$399.15 million is adjusted as follows: decreased by the prior period adjustments of \$4.97 million¹¹⁸ and increased by \$21.41 million for administrative expenses; resulting in a total projected 2Q2020 funding requirement for the Schools and Libraries Support Mechanism of \$415.59 million.

¹¹⁷ See Letter from Catriona Ayer, Vice President Schools and Libraries Division, USAC, to Kris Monteith, Bureau Chief, Wireline Competition Bureau, FCC, CC Docket No. 02-6 (Apr. 1, 2019).

¹¹⁸ Prior period adjustments reconcile projections to actual results and include adjustments for billings, interest income, and bad debt.

AUTHORIZATION TO FILE WITH THE COMMISSION

At their January 27, 2020 meeting, USAC's High Cost & Low Income, Rural Health Care, and Schools & Libraries Committees adopted resolutions authorizing USAC staff to file with the Commission the 2Q2020 projected support mechanism funding requirements described herein. At its January 28, 2020 meeting, the USAC Board of Directors adopted a resolution authorizing the inclusion of the projected 2Q2020 administrative expenses in this report to the Commission.

Respectfully submitted,

UNIVERSAL SERVICE ADMINISTRATIVE COMPANY

//s// Charles Salvator, Vice President of Finance and Chief Financial Officer

January 31, 2020